## Comhairle Chontae Dhún na nGall Donegal County Council



## Annual Financial Statement 2014

(Audited)



## ANNUAL FINANCIAL STATEMENT (AUDITED)

**Donegal County Council** 

For year ending 31<sup>st</sup> December 2014



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## FOREWORD FROM THE DONEGAL COUNTY COUNCIL CHIEF EXECUTIVE

#### INTRODUCTION

The Audited Financial Statement including the Financial Accounts and supporting schedules of Policies, Notes and Appendices represents the financial position and condition of Donegal County Council as at 31<sup>st</sup> December 2014. It is important to note at the outset that this Annual Financial Statement (AFS) represents the consolidated financial positions of Donegal County Council and the former town councils of Letterkenny, Bundoran, Buncrana and Ballyshannon for 2014.

Donegal County Council prepares accounts on an accruals basis for its Statement of Comprehensive Income (Income and Expenditure), and includes a Statement of Financial Position (Balance Sheet) of Assets and Liabilities as at the end of 2014. This enables performance and trends to be reviewed on a consistent basis over an extended time frame.

The Council is committed to continuing to prioritise the delivery of Council services while addressing the significant and evolving financial challenges emerging for the Council's Revenue and Capital Accounts. This is in keeping with the aim of maximising the Council's ability to continue to provide the range of services at the required level of quality to the citizens of the county.

I do not intend in this Foreword to restate much of what is included subsequently in the various Schedules, Notes and Appendices. I will confine my comments to emphasise some important financial issues facing the Council at this time and to highlight some of the key financial information included in this Statement.

### REVENUE STATEMENT OF COMPREHENSIVE INCOME & EXPENDITURE)

The improvement on the Revenue Account for 2014 was €0.786m, bringing the accumulated position at 31<sup>st</sup> December 2014 to €14.967m Debit (General Revenue Reserve). The report to the Council at its meeting of 25<sup>th</sup> May 2015 set out the detail of the movement of €0.786m, including the contributory reasons, as well as the detail of outcomes on the Revenue account, for all divisions for the year ending 31<sup>st</sup> December 2014. This report is included as Appendix 9 in this Statement. I wish to acknowledge the assistance and support of the Elected Members, the Head of Finance, the Directors of Service and their staff where, despite the challenging economic environment, a positive outturn of €0.786m has been achieved for 2014.

The improvement means that the consolidated accumulated revenue deficit (General Reserve) has decreased from €15,752,132 at the end of 2013 to €14,966,588 at the end of 2014.

Viewed in isolation, Donegal County Council's accumulated general deficit at the end of 2013 was €17,796,835. The net effect of the consolidation with the former

town councils is reflected as an exceptional reduction in the deficit of €2,044,703 as at 31<sup>st</sup> December 2013.

The net income and expenditure outturn for 2014 resulted in a further reduction of €785,544, bringing the accumulated general deficit to €14,966,588 at 31<sup>st</sup> December 2014 as stated on the previous page.

I am including, as in previous years, the following tabulation (Tables 1 and 2 below) which sets out some key cost and income drivers in the 2014 Revenue Statement of Comprehensive Income (Income & Expenditure) account. The consolidated figures for 2013, as reported in the individual Annual Financial Statements of Donegal County Council and the former town councils, have been combined and are shown for comparative purposes. Standard rounding rules have been applied.

<u>Table 1 – Revenue Statement of Comprehensive Income & Expenditure): 2014 and 2013</u>

	2014	2013
Expenditure	143,067,526	146,591,653
Income	143,853,070	146,412,916
Net Surplus/(Deficit)	785,544	(178,737)

<u>Table 2 – Major Elements of Statement of Comprehensive Income & Expenditure): 2014 and 2013</u>

Major Elements of Income	2014 €	2013 €
Grants and Subsidies	37,934,332	36,183,203
Goods and Services	49,994,983	43,449,680
Local Government Fund	22,720,760	32,667,843
Commercial Rates	30,729,915	29,206,176
County Charge	0	2,939,944
Contributions from Other Local Authorities	2,473,080	1,966,070
Total	143,853,070	146,412,916
Major Elements of Expenditure	2014 €	2013 €
Payroll Expenses	56,163,066	56,784,475
Operational Expenses	56,668,090	64,566,594
Loan Charges	10,283,054	7,860,774
Other Non-Pay Expenses	19,953,316	17,379,810
Total	143,067,526	146,591,653
Net of Income and Expenditure	785,544	(178,737)

Total Revenue Expenditure in 2014 of €143.068m represents a decrease of €3.524m on the 2013 total Revenue Expenditure of €146.592m.

Every effort has been made to maximise sources of mainstream and non-mainstream income to preserve the Council's capacity to provide a wide range of services. Sources include European Union Funds such as Interreg and PEACE III. The mainstream reductions in funding are occurring in parallel with an increasing regulatory environment, within which the Council is required to comply across areas such as Health & Safety, Environmental Protection and Financial Management.

Payroll Expenses show a net decrease of €0.621m approx. This is made up of a decrease of €1.317m in respect of an Overhead Charge on Water Services Payroll (Accounting Treatment), a decrease in Salaries & Wages of €0.944m, an increase of €1.471m in Voluntary Redundancy payments and an increase of €0.169m in Pensions & Gratuities. A net decrease in WTE staff numbers from 873.31 at the end of 2013 to 832.33 at the end of 2014 is attributable to a combination of a specific Voluntary Redundancy scheme and normal retirements.

#### **CAPITAL EXPENDITURE**

Capital Expenditure is reflected in Table 3 below as well as in Appendix 5 and Appendix 6 of the AFS.

Table 3 - Capital Account Information: 2014 and 2013

	2014	2013
Capital Expenditure including Transfers	27.287	48.074
Total Outstanding on Mortgage Related Loans	21.299	23.296
Total Outstanding on Non Mortgage Related Loans	65.439	106.658
for Provision of Assets/Grants		
Unfunded Capital Balances Deficit	1.688	1.427
Development Levies Reserves – General & Specific	6.638	10.874
(Credit)		

Capital expenditure was €27.287m in 2014. This represents a decrease of €20.787m on the 2013 figure. The reduction of €20.787m reflects mainly in net reduced contractors' payments and professional & consultancy fees - particularly in the area of Water Services.

The reduction in non-mortgage loans has resulted primarily due to the removal of water/waste water related loans and the transfer of same to Irish Water.

The trend for capital expenditure from 2014 and in future years will reflect changes in the role of local authorities going forward. The timelines associated with the transition of functions to Irish Water and the interim and long-term roles of the local authority in such areas will also have implications for future levels of capital expenditure.

#### **UNFUNDED CAPITAL JOBS**

In addition to the capital investment funding available to the Council, it has been necessary to accommodate, on an exceptional basis, a means of funding accumulated unfunded balances of €48.6 million, substantially in respect of projects constructed prior to 2011.

The presentation made to the Council in October 2010 culminated in the approval by the Department of the Environment, Community & Local Government to the borrowing by way of term loan of an amount of €48,638,737. This loan is being drawn down on a phased basis by the Council in accordance with the conditions applied to the approval for same. €45,138,737 was drawn by 31<sup>st</sup> December 2014.

#### **CASH-FLOW & DEBTORS**

I wish to draw your attention to Note 5 and Appendix 7 of this Statement.

Donegal County Council's cash-flow remains positive as a result of prudent financial management and as evidenced by the fact that no overdraft interest was incurred during 2014.

The Council continues to maintain positive engagements with its debtors, given the often symbiotic nature of our relationships, in order to support the wider business sector in the county through this challenging economic environment. It is my intention to continue with a policy of proactive engagement with all our customers, while increasing enforcement actions where required and with a view, over time, to reducing the level of arrears and maximising the number of performing debtor accounts.

Seamus Neely
Chief Executive

29<sup>th</sup> May 2015

# Financial Review

#### FINANCIAL REVIEW

## PREPARED BY GARRY MARTIN, CPFA, HEAD OF FINANCE

#### INTRODUCTION

The 2014 Annual Financial Statement (AFS) is the prescribed format for the presentation of the Annual Income and Expenditure figures together with a Statement of Financial Position (Balance Sheet) for Local Authorities. This AFS must reflect up-to-date Departmental requirements in respect of Local Authority Accounting and Financial Management Systems. The 2014 AFS represents the consolidated financial position for Donegal County Council and the former town councils as per these requirements.

The Capital Account items are now shown in the Statement of Financial Position (Balance Sheet) format in accordance with Departmental Guidelines. The Accounting Policies and the "Notes to and forming part of the Accounts" should be read for further information in this regard and indeed for further details of items in the Statement of Comprehensive Income (Income & Expenditure Account) and Statement of Financial Position (Balance Sheet).

#### REVENUE ACCOUNT PERFORMANCE

Table 1 and 2 of Appendix 9 sets out the information on the Adopted Budget and the Revised Budget, and includes amendments for specific funding reductions and increases that occurred after the 2014 Budget was adopted. Table 4 in Appendix 9 sets out the actual Gross Expenditure and Gross Income outturn figures for 2014.

In summary I wish to state that, in respect of the 2014 Statement of Comprehensive Income (Income and Expenditure Account), the Council's Revenue Balance improved by €785,544. For convenience, the main contributors that have shaped the outturn position for 2014 are summarised below and on the next page.

#### Credits

- Additional income in the sum of €3.2m was realised in respect of Irish Water's contribution to Central Management Charges
- Under-expenditure of €0.552m occurred in the Planning Section under the heading of Administration & Service Support Costs
- A provision for bad & doubtful debts in the sum of €0.75m in the area of Waste Water Charges was eliminated as it was not required
- Additional income of approximately €3m was realised in respect of Non-Principal Private Residence (NPPR) Charges
- There were savings in the sum of €1.6m under Service Support Costs (Appendix A - Central Management Charges) and a further €0.5m under Direct Service Support Costs across all Service Divisions

#### **Debits**

- A 'Project Development Fund Reserve' was created in the sum of €0.981m
- The general provision in respect of bad & doubtful debts in the area of Commercial Rates was increased by €1.3m
- A budget provision targeting income to be transferred from reserves of €1.9m was not required
- Additional income and savings budgeted for generally were ultimately reflected/realised in the areas of NPPR Charges and Service Support Costs (see above) in the sum of €4.6m

The main aspects and outcomes of the Annual Financial Statement for 2014 for Revenue items requiring Members approval (as required by statute) were reported on by the Head of Finance - see Appendix 9 - at the Council meeting of the 25<sup>th</sup> May 2015. The Council approved the actual gross expenditure figure of €143,067,526 when compared to the Revised Budget of €145,140,066 (Adopted Budget as amended by reduced/additional funding received for 2014) for all Divisions in accordance with Sub-section 7 of Section 104 of the Local Government Act 2001 as amended. Table 1 below sets out the detail of variances by Division for Gross Expenditure and Income to give the net amount of €785,544.

<u>Table 1 – Budgeted Income & Expenditure for 2014 versus Actual Income & Expenditure for 2014</u>

	Exp	Expenditure 2014			Income 2014		
	Expenditure Budget 2014	Actual Expenditure 2014	(Over) / Under Budget	Income Budget 2014	Actual Income 2014	Over / (Under) Budget	(Over) / Under Budget
Division/income-Department	€	€	€	€	€	€	€
Housing & Building	15,971,245	14,996,785	974,459	17,993,553	17,783,182	(210,371)	764,088
Roads Transportation & Safety	43,515,604	43,216,984	298,620	26,161,138	27,023,763	862,625	1,161,245
Water Services	22,708,683	21,511,432	1,197,251	18,557,613	18,673,959	116,346	1,313,597
Development Management	12,003,992	11,241,640	762,353	2,312,165	2,488,554	176,389	938,742
Environmental Services	11,948,949	11,663,508	285,441	1,292,792	1,275,638	(17,154)	268,287
Recreation & Amenity	9,303,650	9,097,368	206,282	1,551,915	1,554,228	2,313	208,595
Agriculture, Education, Health & Welfare	5,691,443	5,621,076	70,367	3,415,764	3,408,213	(7,551)	62,816
Miscellaneous Services	23,996,500	25,718,733	(1,722,233)	17,876,320	15,795,768	(2,080,552)	(3,802,786)
Total of all Divisions	145,140,066	143,067,526	2,072,540	. 89,161,261	88,003,305	(1,157,956)	914,584
Local Government Fund - General Purpose Grant	0	0	0	22,720,760	22,720,760	0	0
Pension Related Deduction	0	0	Ö	2,578,000	2,399,090	(178,910)	(178,910)
Rates	D	0	0	30,680,045	30,729,915	49,870	49,870
County Charge	0	0	0	0	0	0	0
Total of Divisions/Income- Departments	145,140,066	143,067,526	2,072,540	145,140,066	143,853,070	(1,286,996)	785,544

The figures shown in the above table represent the consolidated figures for Donegal County Council and the former town councils. Actual income and expenditure figures are inclusive of transfers to/from capital. Standard rounding rules apply. More detailed information is available at Note 17 of this AFS if required.

#### **CAPITAL ACCOUNT PERFORMANCE**

As detailed in Table 2 below, gross expenditure of €27,286,771 and gross income of €27,845,109 in 2014 resulted in an overall improvement of €558,338 in the Capital Account. The overall credit balance at 31<sup>st</sup> December 2014 is €38,847,462 compared to an overall credit balance of €38,289,124 at 31<sup>st</sup> December 2013.

Table 2 – Capital Account Performance	2014 €	2013 ∉
Opening Credit Balance at 1st January	38,289,124	44,665,054
Expenditure including Transfers	27,286,771	48,073,697
Income	27,845,109	41,697,767
Surplus (Deficit)	558,338	(6,375,930)
Closing Credit Balance at 31st December	38,847,462	38,289,124

Standard rounding rules have been applied. The year-on-year reduction in capital expenditure of €20.787m reflects mainly in net reduced contractors' payments and professional & consultancy fees - particularly in the area of Water Services.

In summary, there is a net improvement in the Capital Account of €558,338 for 2014.

<u>Table 3 – Capital Account Performance per Division/Programme-Group</u> <u>for 2014</u>

	Balance @	Expenditure	Income	Balance @	. Net
	01/01/2014 €	2014 .€	2014 €	31/12/2014 €	Improvement €
Division					
Housing & Building	9,151,097	4,957,572	6,547,103	10,740,629	1,589,531
Road Transportation & Safety	1,621,319	9,900,288	13,769,090	5,490,122	3,868,803
Water Services	8,751,223	2,310,557	(7,429,408)	(988,742)	(9,739,965)
Development Management	11,159,201	468,705	(2,634,973)	8,055,524	(3,103,678)
Environmental Services	(495,689)	415,791	117,809	(793,671)	(297,982)
Recreation & Amenity	(2,251,361)	5,917,473	5,818,820	(2,350,014)	(98,653)
Agriculture, Education, Health & Welfare	(61,879)	1,180,916	1,159,831	(82,964)	(21,085)
Miscellaneous Services	10,415,213	2,135,469	10,496,835	18,776,580	8,361,367
Totals	38,289,124	27,286,771	27,845,109	38,847,462	558,338

The figures shown in Table 3 represent the consolidated expenditure and income figures including transfers to/from revenue for Donegal County Council and the former Town Councils for 2014. More detailed information is available at Appendix 6 of this AFS if required.

There was increased income in Roads in 2014 which is primarily attributable to the transfer of development charges from Development Management in respect of expenditure incurred in 2014 and previous years.

The decrease in income in Water Services is accounted for by the transfer of borrowings that are no longer required by the service, to Miscellaneous services.

#### **FIXED ASSET SUMMARY**

The total value of fixed assets in the 2014 Annual Financial Statement is €3,378,074,343 (2013 - €3,721,878,638). Fixed Assets are subdivided on the face of the Statement of Financial Position (Balance Sheet) as below:

٦	[otal	€3 378 074 343
(4)	Non Operational	55,828,074
(3)	Community	7,019,608
(2)	Infrastructural	2,597,728,501
(1)	Operational	717,498,160

These are further analysed in Note 1 of the Annual Financial Statement.

The opening accumulated costs and opening accumulated depreciation include the balances of Letterkenny, Bundoran & Buncrana Town Councils.

In line with Sections 7.21 of the Water Services (No. 2) Act 2013 (S.I. No. 13 of 2015) the Water Services (No. 2) Act 2013 (Property Vesting Day order 2015), the Accounting Code of Practice and Circular Fin 02/2015, water infrastructure assets have been removed from the books of the local authority in the following categories:

**Table 4 – Transfer of Water Infrastructure Assets** 

Fixed Asset Category	€
Water & Sewerage network	€342,638,061
Buildings	€215,000
Plant & Machinery	€8,488
Total	€342,861,549

#### LOAN ACCOUNTS

#### Mortgage Related Loans (See Note 8)

As at 31<sup>st</sup> December 2014 the Capital outstanding on these loans was €21.299m (2013: €23.296m), a movement of €1.997m.

In the financial year ending 31<sup>st</sup> December 2014 the following transactions summarise the movements in relation to mortgage related loans.

<u>Table 5a – Mortgage Loans</u>

	Borrowings €	Repayments & Redemptions €	Total€
Mortgage Loans - Income Related		975	975
Mortgage Loans - SDA		161,747	161,747
Mortgage Loans - Annuity (Standard)	-84,437	906,429	821,992
Mortgage Loans - Annuity (Affordable)		310,327	310,327
Mortgage Loans - Shared Ownership (Standard)		701,548	701,548
Total	-84,437	2,081,026	1,996,589

#### Non-Mortgage Loans (Note 8)

As at 31<sup>st</sup> December 2014, the Capital outstanding on these loans was €149.717m (2013 €158.884m), a movement of €9.167m.

In the financial year ended 31<sup>st</sup> December 2014 the following transactions summarise the movements in relation to non-mortgage related loans.

<u>Table 5b – Non-Mortgage Loans</u>

	Year End Irish Water Related Movements €	Interest Capitalised €	Borrowings €	Repayment & Redemptions €	Total €
Voluntary Housing				1,512,700.08	1,512,700.08
Water Loan Related	-8,301,676.91				-8,301,676.91
Bridging Finance				15	15
Shared Ownership- Rented Equity				875,081.14	875,081.14
Assets/Grants	35,045,883.62	-93,027.62	0	6,266,123.81	41,218,979.81
Recoupable	-26,744,206.71			606,152.60	-26,138,054.11
GRAND TOTAL	0.00	-93,027.62	0.00	9,260,072.63	9,167,045.01

Loans previously drawn from the Housing Finance Agency, now deemed to relate to Irish Water have been recoded to Recoupable loans.

Loans previously drawn from Irish Public Bodies Mutual Insurance, now deemed to relate to Irish Water have been recoded to Water related loans similar to the agency status of Voluntary loans.

The remaining change in balances, year on year, results from the borrowings, redemptions and repayment of principal of non mortgage loans during the year.

#### **CASHFLOW AND DEBTORS**

The following Table 6 sets out detail of collections and arrears on the major collection accounts for 2014. The figures shown represent the consolidated figures for Donegal County Council and the former town councils for 2014.

Table 6 - Major Collection Accounts 2014

Income Department	Cash Collected 2014	Arrears c/f at 31/12/2014
Rates	22,608,627	17,578,313
Rents & Annuities	10,948,697	1,317,937
Refuse (Commercial)	43,444	469,100
Housing Loans	1,994,908	1,158,373
Total	35,595,676	20,523,723

More specific information in respect of collection performance on specific accounts can be obtained by viewing Appendix 7 of this AFS.

While the council continue to collect Non-Domestic water charges on behalf of Irish Water as part of the service level agreement in place, neither the collections nor the arrears figures are reflected in our Statement of Comprehensive Income (Income and Expenditure Account) or in our Statement of Financial Position (Balance Sheet).

It is recognised that businesses continue to operate in a challenging economic environment in Donegal and the positive and proactive engagement from the majority of our customers is acknowledged. It is only in exceptional circumstances that cases have to be referred for enforcement or legal proceedings when there is insufficient or lack of engagement on outstanding monies. However, it is critical that we do collect all monies budgeted for as this facilitates our continuing to provide the various services reflected in our Annual Budget plan. On this basis we will continue to escalate our actions during this year against customers who do not meaningfully engage with our collection staff.

#### **CONCLUSION**

In conclusion, this review and the related Appendix 9 set out the principal issues and the financial information with respect to the (Unaudited) Annual Financial Statement for 2014 for Donegal County Council.

Garry Martin CPFA

#### **Donegal County Council**

## Certificate of Chief Executive & Head of Finance for the year ended 31 December 2014

- 1.1 We the Chief Executive and Head of Finance are responsible for preparing an annual financial statement in accordance with the code of practice issued by the Minister under section 107 of the Local Government Act, 2001.
- 1.2 We are responsible for maintaining proper books of account that disclose with reasonable accuracy the financial position of the local authority and enable it to ensure that financial statements prepared comply with the statutory requirements.
- 1.3 We are responsible for the safeguarding of assets of the local authority and for taking reasonable steps for the prevention and detection of fraud and other irregularities.
- 1.4 When preparing financial statements we have:
  - stated that the financial statements have been prepared in accordance with the Accounting Code of Practice and the accounting policies have been applied consistently; and,
  - made the judgements and estimates that are reasonable and prudent.
- 1.5 We certify that the financial statements of Donegal County Council for the year ended 31 December 2014, as set out on pages 13 to 47, are in agreement with the books of account and have been prepared in accordance with the accounting requirements as directed by the Minister for the Environment. Community and Local Government.

Seamus Neely

Chief Executive

y Martin CPFA

Head of Finance

Dated: 29th May 2015



#### Independent Auditor's Opinion to the Members of Donegal County Council

I have audited the annual financial statement of Donegal County Council for the year ended 31 December 2014 as set out on pages 13 to 32, which comprises the Statement of Accounting Policies, Statement of Comprehensive Income, Statement of Financial Position, Statement of Funds Flow and Notes on and forming part of the Accounts. The financial reporting framework that has been applied in its preparation is the Code of Practice and Accounting regulations as prescribed by the Minister for the Environment, Community and Local Government.

#### Responsibilities of the Council and the Local Government Auditor

The Council, in accordance with Section 107 of the Local Government Act, 2001, is responsible for the maintenance of all accounting records including the preparation of the Annual Financial Statement. It is my responsibility, based on my audit, to form an independent opinion on the statement and to report my opinion to you.

#### Scope of the audit of the financial statement

I conducted my\_audit in\_accordance with the Code of Audit Practice, as prescribed under Section 117 of the Local Government Act, 2001. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the annual financial statement. It also includes an assessment of the significant estimates and judgements made in the preparation of the financial statement, and of whether the accounting policies are appropriate to the Council's circumstances, consistently applied and adequately disclosed.

I planned and performed my audit so as to obtain all the information and explanations which I considered necessary in order to provide sufficient evidence to give reasonable assurance that the annual financial statement is free from material misstatement, whether caused by fraud or error.

#### Opinion on the financial statement

In my opinion the annual financial statement, which has been prepared in accordance with the Code of Practice and Accounting Regulations for local authorities, presents fairly the financial position of the County Council at 31 December 2014 and its income and expenditure for the year then ended.

#### Statutory Audit Report

I have also prepared an associated audit report as provided for in Section 120(1)(c) of the Local Government Act, 2001,

Raymond Lavan
Raymond Lavin

Local Government Auditor

Date: <u>9 / 7 / 2 0 / 5</u>



#### STATEMENT OF ACCOUNTING POLICIES

#### 1. General

The accounts have been prepared in accordance with the Accounting Code of Practice ACoP on local authority accounting, as revised by the Department of Environment, Community and Local Government (DECLG) at the 31<sup>st</sup> December 2014. This has introduced changes in terminology including "Statement of Comprehensive Income" as opposed to Income & Expenditure Account Statement and "Statement of Financial Position" as opposed to Balance Sheet.

Non-compliance with accounting policies as set out in ACoP must be stated in the Policies and Notes to the Accounts.

#### 2. Funds Flow Statement

A Funds Flow statement was introduced as part of AFS 2011. While the guidance of International Accounting Standard & Statement of Cash Flows has been followed, the business of local authorities is substantially different to most private sector organisations and therefore some minor changes to the format have been agreed to ensure the data displayed is meaningful and useful within the local government sector. For this reason the statement is being referred to as a 'Funds Flow Statement'. The financial accounts now include a funds flow statement shown after the Balance Sheet. Notes 18 - 23 relate to the funds flow statement and are shown in the Notes on and forming part of the Accounts section of the AFS. Note 20 details Project/Non Project/Affordable/Voluntary balances, which can be either a debit or a credit balance. The funds flow assumes that these are debit balances and bases the (Increase)/Decrease description on this.

#### 3. Accruals

The revenue and capital accounts have been prepared on an accrual basis in accordance with the Code of Practice. The only exception is that not all income in respect of Development Levies (pre 2004 Development Charges) has been accrued, as we continue to determine collectable income for this heading. Liabilities may have been discharged by the performance of works in lieu etc. In relation to expenditure it consists of invoices matched against goods received and a manual accrual for unmatched Goods received Notes. It also includes issues from stores and machinery transfers.

#### 4. Interest Charges

Loans Payable can be divided into the following two categories:

- Mortgage related loans
- Non-mortgage related loans

#### 4.1 Mortgage Related Loans

Mortgage related loans have a corresponding stream of income from long term advances (i.e. monies lent by the Local Authority to borrowers), for the purchase of houses. Only the interest element is charged or credited to the Statement of Comprehensive Income (Income & Expenditure Statement).

#### 4.2 Non Mortgage Related Loans

Note 8 to the accounts sets out the types of borrowing under this heading. Loans relating to assets/grants and revenue funding, will not have a corresponding stream of income. Bridging finance will eventually become part of permanent funding. Loans in respect of the other headings will have a corresponding value in Note 3. The purpose of these loans is generally to acquire assets. The loan repayment cost of principal and interest is funded through the annual budget process. At the end of the financial year the funding element of the principal is transferred and offset against a loan repayment reserve. This transfer is included in the 'Income & Expenditure Account Statement' under the heading 'Transfers to/from Reserves'.

#### 5. Pensions

Payments in respect of pensions and gratuities are charged to the revenue account in the accounting period in which the payments are made. The cost of salaries and wages in the accounts includes deductions in respect of superannuation (including Widows and Orphans) benefits. Such deductions are credited as receipts to the Statement of Comprehensive Income & The requirements of current accounting standards. Expenditure Statement). relating to pensions and their application to local authority accounting is currently under consideration. All pension entitlements of staff are conferred under a established defined benefit scheme under the Local Government (Superannuation) Consolidation Scheme 1998 (and amendments) and pension obligations are met as they arise.

#### 6. Agency and Other Services

Expenditure on services provided or carried out on behalf of other local authorities and other agencies are recouped at cost or in accordance with specific agreements.

#### 7. Insurance

The County Council operates an insurance excess of €6,300 for the 2014 Financial Year in respect of public liability. All known liabilities for excesses arising from finalised claims are accrued.

#### 8. Provision for Bad & Doubtful Debts

Provision has been made in the relevant accounts for Bad and Doubtful debts.

#### 9. Fixed Assets

#### 9.1 Classification of Assets

Fixed assets are classified into categories as set out in the balance sheet. A further breakdown by Asset Type is set out in Note 1 to the accounts.

#### 9.2 Recognition

All expenditure on the acquisition or construction of fixed assets is capitalised on an accrual basis, based on the information available.

#### 9.3 Measurement

A Statement of Financial Position (Balance Sheet) incorporating all of the assets of the local authority was included for the first time in the Annual Financial Statement for 2003. The assets were valued based on the 'Valuation Guideline' issued by the DECLG. All assets purchased or constructed as from 1/1/2004 have been included at historical cost. Accounting policies relating to leases are currently being developed and will be reflected in future financial statements.

#### 9.4 Revaluation

As set out in a revision to the Accounting Code of Practice it is policy to show fixed assets at cost. Maintenance and enhancement costs associated with Infrastructure assets are not currently included in fixed assets but will be reviewed at a future date. Due to their physical nature the vast majority of assets are unique to local authorities and were not, historically, subject to disposal. Any loss or gain associated with the net realisable value of the remaining general assets subject to disposal, are accounted for at time of disposal.

#### 9.5 Disposals

In respect of disposable assets, income is credited to a specific reserve and prioritised to the writing down of existing capital debit balances and/or the redemption of high interest loan balances (which were originally drawn down for the purpose of purchasing fixed assets) and finally, if available, to the purchase of new assets. Proceeds of the sale of local authority houses are to be applied as directed by the DECLG.

#### 9.6 Depreciation

Under the current method of accounting, the charge for depreciation is offset by the amortisation of the source of funding the asset. This method has a neutral impact on Income & Expenditure and consequently the charge for depreciation and the corresponding credit from amortisation is excluded from the Income & Expenditure Statement.

The policies applied to assets subject to depreciation are as follows:

Asset Type	Bases	Depreciation Rate
Plant & Machinery		
- Long Life	S/L	10%
- Short Life	S/L	20%
Equipment	S/L	20%
Furniture	S/L	20%
Community Assets		Nil
Library Books		Nil
Playgrounds	S/L	20%
Parks	S/L	2%
Landfill (*See Note)		
Water Assets		
- Water Schemes	S/L	Asset life over 70 years
- Drainage Schemes	S/L	Asset life over 50 years

The Council does not charge depreciation in the year of disposal and will charge a full years depreciation in the year of acquisition.

#### 10. Government Grants

Government grants are accounted for on an accrual basis. Grants received to cover day to day operations are credited to the Statement of Comprehensive Income (Income and Expenditure Statement). Grants received, relating to the construction of assets, are shown as part of the income of work-in-progress. On completion of the project the income is transferred to a Capitalisation Account.

#### 11. Development Debtors & Income

All Development Debtors are now included in Notes 3 and 5. Income from Development Contributions not due to be paid within the current year is deferred and shown in the Balance Sheet. While the majority of Debt is accrued there are instances under the old Development Charges Scheme where income is accounted for on a cash basis.

<sup>\*</sup> The value of landfill sites has been included in Note 1 under land. Depreciation represents the depletion of the landfill asset.

#### 12. Debt Redemption

The proceeds from the early redemption of loans by borrowers, where possible, are applied in the redemption of mortgage related borrowings from the HFA and OPW.

#### 13. Lease Schemes

Rental payments under operating leases if any are charged to the Statement of Comprehensive Income (Income and Expenditure Statement). Assets acquired under a finance lease if any are included in the fixed assets. The amount due on outstanding balances is shown under current liabilities and long-term creditors.

#### 14. Stock

Stocks are valued on an average cost basis. This basis of valuation of issues of materials from Machinery Yard Stores is the average cost plus an overhead recovery charge.

Opening stocks at 1st November, 2000 (go-live date for introduction of Agresso) have been included in the Specific Revenue Reserves in the Balance Sheet. Donegal County Council carries the holding costs of its stock.

#### 15. Work-in-Progress & Preliminary Expenditure

Work-in-progress and preliminary expenditure is the accumulated historical cost of various capital related projects. The income accrued in respect of these projects is shown in the Statement of Financial Position (Balance Sheet) as 'Income WIP' (Work-in-Progress).

#### 16. Debtors and Creditors

#### 16.1 Debtors

At the close of the financial year, debtors represent income due but not yet received.

#### 16.2 Creditors

At the close of the financial year, creditors represent payments due in respect of goods received and services rendered but not yet paid.

#### 17. Interest in Local Authority Companies

The Interest in the Companies listed in Appendix 8 has not been incorporated in the financial statements. As at the 31<sup>st</sup> December 2014 Donegal County Council had no shares in any companies listed in Appendix 8.

#### 18. Transfer of Responsibility for the Delivery of Water Services

The Water Services Act 2013 and the Water Services (No. 2) Act 2013 provides for the establishment of Irish Water as an independent subsidiary within the Bord Gáis Éireann Group. From January 2014, the legislation provides for:

- The transfer of Local Authority water services assets and liabilities to Irish Water.
- That all functions of a Local Authority relating to water services, shall transfer to Irish Water other than those related to rural water services, notably group water schemes and individual domestic waste-water treatment systems.

• Local authorities will deliver services on behalf of Irish Water through service level agreements for an agreed payment. It is provided that these agreements will run for an initial 12 year period with reviews after two years and seven years. This has been reflected in Local Authority revenue budgets adopted for 2014.

The analysis, computation and valuation of assets and liabilities to be transferred to Irish Water will be computed and agreed between Local Authorities and Irish Water. The changes agreed will be reflected in the AFS for Local Authorities. The transfers above will not affect the going concern capacity of Local Authorities.

Short Term water related development contribution debtors balances (less bad debt provision) as at 31 December 2014 are being shown with an equivalent creditor in the AFS to reflect the transfer of water and waste water services to Irish Water. Cash collected in 2014 but not paid over to Irish Water in 2014 is also shown as a creditor.

#### 19. Mergers and Unifications

The Local Government Reform Act 2014 gave effect to significant structural reforms and other changes to the local government system, first detailed in Action Programme for effective Local Government (October 2012). The '2014 establishment day' and the 'transfer date' was 1 June 2014. The '2014 establishment day' order (dissolved the local authorities in Limerick, Tipperary and Waterford and replaced them with new merged local authorities) and the 'transfer date' order activated the dissolution of town councils (Letterkenny, Buncrana, Bundoran & Ballyshannon) and established the local authorities in whose areas the town councils were situated as their successors). Annual Financial Statements for 2014 will report on the financial position of local authorities under the new structure and assumes the existence of the new local authority for the full year. Prior year comparatives have been updated, though not consolidated, accordingly to reflect the new structures.

#### 20. General

Every effort has been made to observe the detail of the Accounting Guidelines and the Policies in terms of accounting treatment and the inclusion of all items in the accounts.

# FINANCIAL ACCOUNTS



## STATEMENT OF COMPREHENSIVE INCOME (INCOME & EXPENDITURE ACCOUNT STATEMENT) FOR YEAR ENDING 31st DECEMBER 2014

The Income and Expenditure Account Statement brings together all the revenue related income and expenditure. It shows the surplus/(deficit) for the year. Transfers to/from reserves are shown separately and not allocated by service division. Note 17 allocates transfers by service division in the same format as Table A of the adopted Local Authority budget.

#### **Expenditure by Division**

Expenditure by Division				
	Gross Expenditure	Income	Net Expenditure	Net Expenditure
Note	2014 s €	2014 €	2014 €	2013 €
Housing & Building	14,777,881	17,336,209	(2,558,327)	(2,323,112)
Roads Transportation & Safety	42,690,806	26,851,620	15,839,185	14,655,320
Water Services	18,917,011	18,673,959	243,052	17,781,817
Development Management	10.629,092	2,448,554	8,180,538	7,438,727
Environmental Services	10,784,350	1,260,529	9,523,820	9,129,680
Recreation & Amenity	7,955,881	1,554,038	6,401,842	6,133,483
Agriculture, Education, Health & Welfare	4,865,957	3,408,213	1,457,744	1,577,391
Miscellaneous Services	23,433,258	15,734,599	7,698,659	5,496,421
County Charge	00000000000000000000000000000000000000			2,939,944
Total Expenditure/Income 16	134,054,235	87,267,722		
Net cost of Divisions to be funded from Rates & Local Government Fund			46,786,513	62,829,673
Rates			30,729,915	29,206,176
Local Government Fund - General Purpose Gra	ant Company of the Company		22,720,760	32,667,843
Pension Related Deduction			2,399,090	2,637,488
County Charge				2,939,944
Surplus/(Deficit) for Year before 17 Transfers		and seed to be seed to	9,063,251	4,621,779
Transfers from/(to) Reserves 15			(8,277,707)	(4,791,924)
Overall Surplus/(Deficit) for Year			785,544	(170,145)
General Reserve @ 1st January 2014			(15,752,132)	(15,581,987)
General Reserve @ 31st December 2014			(14,966,588)	(15,752,132)



#### STATEMENT OF FINANCIAL POSITION (BALANCE SHEET) AT 31st DECEMBER 2014

	Notes	2014 €	2013 €
Fixed Assets	1		€
Operational		717,498,160	711,436,262
Infrastructural		2,597,728,501	2,940,366,562
Community Non-Operational		7,019,608 55,828,074	7,061,242 63,014,572
Non Operational		3,378,074,343	3,721,878,638
Work in Progress and Preliminary Expenses	2	86,144,907	212,589,945
Long Term Debtors	3	80,452,123	74,852,589
Current Assets Stocks	4	629.073	5C1 0AB
Trade Debtors & Prepayments	5	57,124,112	561,048 28,872,166
Bank Investments	-	26,243,066	22,911,171
Cash at Bank			95,202
Cash in Transit Urban Account	7	428,467 0	341,364 0
orban / wooding	,	84,424,718	52,780,951
			· · · · · · · · · · · · · · · · · · ·
Current Liabilities (Amounts falling due within one year)			
Bank Overdraft	_	1,818,136	
Creditors & Accruals Urban Account	6 7	54,163,961	28,665,826
Finance Leases	,		-
		55,982,097	28,665,826
Net Current Assets / (Liabilities)		28,442,621	24,115,125
Overditave /Americate felling due often many their survey.			
Creditors (Amounts falling due after more than one year)  Loans Payable	•	400 705 454	470 407 404
Finance Leases	8	136,795,154	173,107,184
Refundable deposits	9	5,948,785	6,582,450
Other		5,693,772	3,892,885
		148,437,711	183,582,519
Net Assets		3,424,676,282	3,849,853,779
Paprocented by			
Represented by			
Capitalisation Account	10	3,378,074,343	3,721,878,638
Income WIP	2	84.758,272	213,446,354
Specific Revenue Reserve		3,374,679	3,374,679
General Revenue Reserve Other Balances	11	(14,966,588) (26,564,422)	(15,752,132) (73,093,760)
Onto Dalahoo	11	(60,004,466)	(13,093,160)
Total Reserves		3,424,676,282	3,849,853,779



## STATEMENT OF FUNDS FLOW (FUNDS FLOW STATEMENT) AS AT 31ST DECEMBER 2014

		2014 2014	
	Note	€ €	
REVENUE ACTIVITIES			
Net Inflow/(outflow) from operating activities	18	(1,954,774	)
CAPITAL ACTIVITIES			
Returns on Investment & Servicing of Finance			
Increase/(Decrease) in Fixed Asset Capitalisation Funding		(343,804,295)	
Increase/(Decrease) in WIP/Preliminary Funding		(128,688,082)	
Increase/(Decrease) in Reserves Balances	19	(3,651,081)	
Net Inflow/(Outflow) from Returns on Investment and Servicing of Finance		(476,143,458	)
Capital Expenditure & Financial Investment			
(Increase)/Decrease in Fixed Assets		343,804,295	
(Increase)/Decrease in WIP/Preliminary Funding		126,445,039	
(Increase)/Decrease in Agent Works Recoupable		(81,517)	
(Increase)/Decrease in Other Capital Balances	20	6,533,980	
Net Inflow/(Outflow) from Capital Expenditure and Financial Investment		476,701,797	
Financing			
Increase/(Decrease) in Loan Financing	21	(40,110,677)	
(Increase)/Decrease in Reserve Financing	22	43,646,438	
Net Inflow/(Outflow) from Financing Activities		3,535,762	
Third Party Holdings			
Increase/(Decrease) in Refundable Deposits		(633,665	)
Net Increase/(Decrease) in Cash and Cash Equivalents	23	1,505,662	-
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I. Fixed Assets					i					
	Land	Parks	Housing	Buildings (Note 2)	Plant & Machinery (Long & Short	Computers, Furniture & Equipment	Heritage	Roads & Infrastructure	Water & Sewerage Network	Total
	ψ	¥	₩	ψ	<b>•</b>	(g)	<b>(</b> jj	Ψ	(uoie 1) €	tu.
Costs Accumulated Costs @ 1/1/2014	78,300,431	6,572,950	517,728,837	182,981,272	15,184,960	3,760,897	1,716,157	2,597,728,501	728,931,208	4,132,905,213
<u>Additions</u> - Purchased - Transiers WIP Disposals	135,000		259,655 - (2,030,839)	225,207 - (215,000)	1,140,457	139,421	9,397		. (728,931,208)	1,899,740 9,397 (732,431,850)
Revaluations Historical Cost Adjustments			195,000 0	250,000 0	. ©	16,391 0	. 0	• •		461,391 0
Accumulated Costs @ 31/12/2014	78,435,431	6,572,950	516,152,653	183,241,479	15,098,798	3,888,524	1,725,554	2,597,728,501		3,402,843,890
<u>Depreciation</u> Depreciation @ 1/1/2014	7,710,798	1,677,865	ı	•	11,831,765	3,512,999	•	•	386,293,147	411,026,575
Provision for Year Disposals		64,144	. ,	1 1	983,485 (1,163,782)	180,457 (28,184)	• 1		(386,293,147)	(385,065,061) (1,191,966)
Accumulated Depreciation @ 31/12/2014	7,710,798	1,742,009	•	1	11,651,468	3,665,271			•	24,769,547
Net Book Value @ 31/12/2014	70,724,633	4,830,940	516,152,653	183,241,479	3,447,330	223,253	1,725,554	2,597,728,501	1	3,378,074,343
Net Book Value @ 31/12/2013	70,589,633	4,895,085	517,728,837	162,981,272	3,353,195	247,898	1,716,157	2,597,728,501	342,638,061	3,721,878,638
Net Book Value by Category Operational Infrastructural Community Non-Operational	14,446,559 450,000 55,828,074	4,830,940	516,152,653	163,241,479	3,447,330	210,140	1,725,554	2,597,728,501		717,498,160 2,597,728,501 7,019,608 55,828,074
Net Book Value @ 31/12/2014	70,724,633	4,830,940	516,152,653	183,241,479	3,447,330	223,253	1,725,554	2,597,728,501	•	3,378,074,343

4,830,940 Net Book Value @ 31/12/2014

## Note1 Statutory transfer of Water & Sewerage network as per Water Services Act 2014

Note2 £215k Heduction of assets due to transfer of responsibilities to Irish Water per Water Services Act 2014

Note 3

The fixed assets included relate to assets purchassed since 1/1/2001 and historical assets.

All historical assets as at 31/12/2014 are included as far as is possible in the Annual Financial Statement for 2014.

Possible exceptions are small portions of land but these are not expected to be material in the overall context of the Balance Sheet.

Work continues in Identifying at such assets for inclusion in future years statements. Please also refer to 'statement of accounting policies' no. 17.

Where movements have occurred from WIP (Work in Progress) to Fixed Assets commisted during 2014 all efforts have been made in conjunction with Directorates to ensure that these amounts have been accrued where the final accounts from suppliers/contractors were not to hand.

## 2. Work in Progress and Preliminary Expenses

A summary of work in progress and preliminary expenditure by asset category is as follows:

Total 2013 €	125,980,515 86,609,430	212,589,945	125,034,146 88,412,208	213,446,354	946,368 (1,802,777)	(856,409)
Totel 2014 C	39,540,632 46,604,275	86,144,907	29,081,635 45,676,636	84,758,272	458.996 627,639	1,386,635
Unfunded 2014 E	44.870	7 44,870	6 6	2 44,870		
Funded 2014	39.540,632 46.659.405	66,100,037	39,081,036 45,631,766	84,713,402	458,996 927,639	1,386,635
					-	
-	ses		Sas		595	Expenditure
	Expenditure Work in Progress Preliminary Expenses		Income Work in Progress Preliminary Expenses		Net Expended Wark in Progress Preliminary Expenses	Net Over/(Under) Expenditure

Every effort was made to correctly analyse capital jobs between (i) preliminary expenses (ii) work in progress and (iii) completed jobs in the capital account. However, due to the nature and volume of work involved, a best estimate of stage of completion was used in some cases. Every effort has been made with Directorates to ensure that all accruals of income and expenditure have been completed.

## 3. Long Term Debtors

A breakdown of the long-term debtors is as follows:

Voluniary Housing (and recoupable lifsh Water Ioans) - Note 2 Capital Advance Leasing Feoilly Development Leay Debtors Inter Local Authority Loans Long-ami investments Cast	
Capital Advance Leasing Facility Davelopment Levy Debtors Inter Local Authority Loans Cash Cash Cash	ans) - Note 2
Inter Local Authority Loans Long-term Investments Cash	
Long-term Investments Cash	
Interest in associated companies	
Other	

23,706,442 181,247 9,234,118

33,124,808

Redemytions
Early Other Bai Redemptions Adjustments 31/ (203189) (27.731) 651) (11.658) (11.122) (217.005) (145.235) 272) (435.832) (145.235)
Early Other Bai Redemptions Adjustments 31/ (203189) (27.731) 651) (11.658) (11.122) (217.005) (145.235) 272) (435.832) (145.235)
Early Oh Redemptions Aujust ( 2011) ( 2021/505) ( 15.639) ( 15.639) ( 15.639) ( 17.7005) ( 17.7005) ( 17.7005)
Early Oh Redemptions Aujust ( 2011) ( 2021/505) ( 15.639) ( 15.639) ( 15.639) ( 17.7005) ( 17.7005) ( 17.7005)
Early Redemptions (2.33 15) (15.63) (217.05) (272) (435.832)
Ea Record (651) (651)
Ea Record (651) (651)
651] 272]
Figure 1 Figure 1 (42.8821) (43.651)
Ē."
84.437 84.437 84.437
Loans issued 6 84.

Less: Amounts falling due within one year (Note 5) Total Amounts falling due after more than one year

(1,273,116)

74,852,589

76,125,705

81,681,248 (1,229,125) 80,452,123

Note 1 Includes HFA Agency Loans

Note 2
There is a corresponding creditor of £44.625.968 in respect of Voluntary Housing & recoupable inth Water loans (see Note 6).
All loan charges in respect of this loan are fully recoupable from the Department and consequently there is a zero impact on the income and Expenditure Account.

## 4. Stocks

A summary of stock is as follows:

Central Stores Other Depots

Total

2014	2013
€	€
erane and early at the	
340,331	246,260
288,742	314,788
629,073	561,048

\_\_\_

## 5. Trade Debtors & Prepayments

A breakdown of debtors and prepayments is as follows:

Government Debtors (Note 1)
Commercial Debtors
Non-Commercial Debtors
Development Levy Debtors (Note 2)
Other Services
Other Local Authorities
Agent Works Recoupable
Revenue Commissioners
Other

Add: Amounts falling due within one year (Note 3)

**Total Gross Debtors** 

Less: Provision for Doubtful Debts

**Total Trade Debtors** 

Prepayments

2014	2013
€	€
32,018,639	3,060,182
31,972,894	30,641,496
2,511,425	2,503,266
680,346	2,157,993
1,572,848	1,690,141
213,126	377,474
1,564,235	1,482,717
-	-
690,135	996,327
1,229,125	1,273,116
72,452,774	44,182,714
(15,715,662)	(15,566,629)
56,737,112	28,616,085
387,000	256,081
57,124,112	28,872,166

Note 1 - €28 million due from DOELG relating to transfer of loans to Irish Water Note 2 - This includes both old and new scheme levies receivable. Amounts receivable greater than 1 year have been moved to Long Term Debtors (Note 3)

Short Term water related development contribution debtors balances (less bad debt provision) as at 31 December 2014 are being shown with an equivalent creditor in the AFS to reflect the transfer of water and waste water services to Irish Water. Cash collected in 2014 but not paid over to Irish Water in 2014 is also shown as a creditor

### 6. Creditors and Accruals

A breakdown of creditors and accruals is as follows:

Trade creditors (Note 1) Grants Revenue Commissioners Other Local Authorities Other Creditors

Accruais Deferred Income

Add: Amounts falling due within one year (Note 8)

2014	2013
€	€
7,490,353	5,943,518
1,70,409	237,321
2,192,385	2,747,684
5,279	202,980
739,822	275,341
10,598,248	9,406,843
5,046,254	7,366,866
4,298,412	2,819,464
34.221.048	9,072,652
54,163,961	28,665,826

Note 1. €797k due to Irish Water at year end per Circular Fin 02/2015

Short Term water related development contribution debtors balances (less bad debt provision) as at 31 December 2014 are being shown with an equivalent creditor in the AFS to reflect the transfer of water and waste water services to Irish Water. Cash collected in 2014 but not paid over to Irish Water in 2014 is also shown as a creditor

### 7. Urban Account

A summary of the Intercompany account is as follows:

Balance at 1 January Charge for Year Received/Paid

Balance at 31 December

2013 €
0 355,944 (355,944)
(355,944)

## 8. Loans Payable

(a) Movement in Loans Payable

Balance @ 1/1/2014 Borrowings Repayment of Principal Early Redemptions Other Adjustments Balance @ 31/12/2014

Less: Amounts falling due within one year (Note 6)

Total Amounts falling due after more than one year

HFA	OPW	Other	Balance 6	Balance @
11.77			31/12/2014	31/12/2013
e e	e	£	€	€
150,928,763	426,455	30,824,618	182,179,836	188,832,078
84,437	-	•	84,437	2,578,520
(6,072,661)	(169,233)	(3,657,994)	(9,899,888)	(8,613,101)
(1,441,112)	-	-	(1,441,112)	(734,072)
92,929	0.00		92,929	116,412
143,592,355	257,222	27,166,524	171,016,202	182,179,836
		*	34,221,048	9,072,652
			136,795,154	173,107,184

(b) Application of Loans An analysis of loans payable is as follows:

### Mortgage loans\*

Non-Mortgage loans Asset/Grants Revenue Funding Bridging Finance Recoupable \*\*

Shared Ownership - Rented Equity Inter-Local Authority

Voluntary Housing (and recoupable Irish Water loans)

Less: Amounts falling due within one year (Note 6) \*\*

Total Amounts falling due after more than one year

HFA	OPW £	Other E	Balance @ 31/12/2014 •	Balance @ 31/12/2013
21,045,578	253,423		21,299,002	23,295,591
46,570,124	3,799	18.864,947	65,438,870	106,657,850
2,453,178 28,562,665			2,453,173 28,562,665	2,453,188 2,424,610
8,695,525			8,636,525	9,511,606
36,324,291	-	8,301,577	44,625,968	37,836,991
143,592,355	257,222	27,166,624	171,016,202	182,179,836
			34,221,048	9,072,652
		_	136,795,154	173,107,184
		_	136,795,154	173,107,184

A non-mortgage loan in the amount of €48.6 million was approved in December 2010, to address identified and quantified unfunded balances. At year end 2013, €45.1 million of this had been drawn down.

<sup>\*</sup> Includes HFA Agency Loans

<sup>\*\*</sup> Note 1 - €28 million due from DOELG relating to transfer of loans to Irish Water

## 9. Refundable Deposits

The movement in refundable deposits is as follows:

	2013 €	6,171,209	613,924	(202,683)	6,582,450
ó	2014	6,582,450	192,186	(825,850)	5,948,785
		Opening Balance at 1 January	Deposits received	Deposits repaid	Closing Balance at 31 December

Note: Short Term Refundable Deposits are included as part of Cash Investments on the Balance sheet

## 10. Capitalisation Account

The capitalisation account shows the funding of the assets as follows:	e assets as follows:	
	Balance © Purchased Transfers Disposals Revaluations Historical Balance © Balance © 31/12/2013  WIP Cost Adj 31/12/2013  #### Cost Adj 31/12/2013	nce @ 2/2013 €
Grants	1.867 2.801.130,666 34 2.138 - 1 (9.254.994) 0 8.037.204 1	366,801,867 17,292,198
Revenue funded	1,130,968 3,397 (25,967)	188.601
Development Levies Tenant Purchase Annuities	1,786,270 1,786,	1,786,270 12,500
Unfunded Historical Other	3,594,360,067 - (655,750,408) 461,391 (50,000) 2,533,021,050 3,594, 139,470,008 386,043 - (1,296,551) 139,	3,594,360,067 139,470,008
Total Gross Funding	4,132,905,213 1,899,740 9,397 (732,381,850) 461,391 (50,000) 3,402,843,890 4,132,9	4,132,905,213
Less: Amortised	(24,769,547) (411,0	(411,026,575)

Total

## Other Balances

A breakdown of other balances is as follows:

	Note	Balance & Capital Expenditure
		1/1/2014 re-classification* E
Tenant Purchase Annuities		
- Realised	(a)	6,634,110 4,100
- UnRealised	<b>@</b>	221,059
Development Levies	<u></u>	10,874,219.
Infinded Balances		
- Project Balances	(p)	71,270
<ul> <li>Non-Project Balances</li> </ul>	(e)	174,410
Funded Balances		
- Project Balances	8	(4,854) (40,755
- Non-Project Balances	Ð	2,299,065

(1,419,690) (6,911)

153,726 7,175,323

3,226,260

175,501

104,106 939,397

6,837,786

735,769 549,342

737,947

8,459,519 8,650,177

1,280

(178,415)

382,677 336,201

16,636,903

14,376 (510,886)

352,677 336,201

(178,415) 14,773,132 38,915,432 (111,535,648)

8,278,549

(1,278)

7,160,828

325,046

(473,545)

(470,712)

(67,892,042)

(112,009,193)

(68,362,754)

(26,564,422)

6,634,110 221,059

6,462,088

(421,533)

440.526

(87.042)

1,473,126

894,138

Balance @ 31/12/2013

Balance @

internal

Transfer to Revenue

Transfer

0,874,219

6,637,543

(3,694,792)

voluntary & Affordable Housing Balances - Voluntary Housing - Affordable Housing	
Uther Balances - Assols - Insurance Fund - General	£88
vor-Mortgage Loans - Principal to be Amortised ease Repayment - Principal to be Amortised Historical Opening Mortgage Funding Surplus/(Deficit) Shared Ownership, Rented Equity Account	₹\$££

<ul> <li>Mongage Loans - Principal to be Amortised</li> </ul>	se Repayment - Principal to be Amortised	orical Opening Mongage Funding Surplus/(Deficit)	red Ownership Rented Equity Account	erves - associated companies
-Morigage Loan	se Repayment -	orical Opening I	red Ownership I	erves - associat

Total Other Balances

represents a change in the status and/or funding of opening capital balances

Future repayments of annuities by borrowers, not yet due, who have purchased local authority houses. Accrued Repayments of annuities by borrowers who have purchased local authority houses. Note (a)
Note (b)
Note (c)
Note (d)
Note (d)
Note (d)
Note (f)
Note (f)
Note (f)
Note (f)
Note (f)

Development contributions to be applied to either specific or general developments.

Balances relating to capital codes not resulting in assets for which funding has yet to be Identified.
Balances relating to completed asset codes for which funding has been identified but not yet received.
Balances relating to capital codes not resulting in assets for which funding has been identified but not yet received. Balances retailing to completed asset codes for which funding has yet to be Identified.

Relates to reserves provisions and advance funding for future Local Authority assets.

Both the principal and interest of non-mortgage loans are funded through the income and Expenditure account. Relates to reserve provisions and miscellaneous credit balances.

Relates to reserves provisions for future insurance ilabilities.

Similar to (k), it represents the future lease liability that remains to be funded. This represents the outstanding principal on all such foans. Note (m) Note (I)

Relates to the funding position on the Montgage Loan book on change to Balance Sheet accounting.
net of timing differences and subsequent withe offis to Revenue.
Under the shared ownership scheme both the equity element and the corresponding boxrowings are inclosed linked to the CPI.
This reserve represents the cumulative difference between the value of both Indexations and can be attributed mainly to timing differences. Note (n)

Provision has not been made in the Annual Financial Statement in respect of the associated commitmenvillabilities for the spending Note (a) 27

## 12. Capital Account Analysis

The capital account has been de-aggregated and is comprised of the following accounts in the

balance sheet:

Net WIP & Preliminary Expenses (Note 2) Net Capital Balances (Note 11) Agent Works Recoupable (Note 5) Capital Balance Surplus/(Deficit) @ 31 December A summary of the changes in the Capital account (see Appendix 6) is as follows: Opening Balance @ 1 January

Expenditure

Income

- Grants - Loans

- Other **Total Income** 

Net Revenue Transfers

Closing Balance @ 31 December

(1,386,635) 856,409 41,798,332 38,915,432 (1,564,235) (1,482,717) 38,847,462 38,289,124  2014 2013 € 38,289,124 44,665,054  26,533,881 46,073,650  23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793  1,580,267 (797,073)  38,847,462 38,289,124	Ŧ.	₹
41,798,332 38,915,432 (1,564,235) (1,482,717) 38,847,462 38,289,124  2014 € 38,289,124 44,665,054  26,533,881 46,073,650  23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793  1,580,267 (797,073)	(1.386.635)	856,409
(1,564,235) (1,482,717) 38,847,462 38,289,124  2014 € 38,289,124 44,665,054  26,533,881 46,073,650  23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793  1,580,267 (797,073)	41.798.332	38.915.432
38,847,462 38,289,124  2014  € 38,289,124 44,665,054  26,533,881 46,073,650  23,162,596 31,709,044  (0) 2,400,000	\$1,0,0000000000000000000000000000000000	
2014 € € 38,289,124 44,665,054 26,533,881 46,073,650 23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,287 (797,073)	(1,564,235)	(1,482,717)
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)	38,847,462	38,289,124
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)		
€ 38,289,124 44,665,054 26,533,881 46,073,650  23,162,596 (0) 2,349,357 6,385,748 25,511,953 40,494,793  1,590,287 (797,073)	2014	2013
38,289,124 44,665,054 26,533,881 46,073,650 23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,287 (797,073)		
26.533,881 46,073,650  23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793  1,580,287 (797,073)	₹.	·
26.533,881 46,073,650  23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793  1,580,287 (797,073)	38 289 124	44 665 054
23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,287 (797,073)		,000,00
23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,287 (797,073)		
23,162,596 31,709,044 (0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,287 (797,073)	26 533 881	46 073 650
(0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)	_0,000,000	-10,010,000
(0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)		
(0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)		
(0) 2,400,000 2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)		
2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)	23,162,596	31,709,044
2,349,357 6,385,748 25,511,953 40,494,793 1,580,267 (797,073)	(0)	2 400 000
25,511,953 40,494,793 1,580,287 (797,073)	200000000000000000000000000000000000000	
1,590,287 (797,073)	2,349,357	6,385,748
ICHERCE BERKERINGE	25,511,953	40,494,793
ICHERCE BERKERINGE		
ICHERCE BERKERINGE	2 700 507	(707.070)
<b>38,847,462</b> 38,289,124	1,580,267	(797,073)
38,847,462 38,289,124		
38,897,462 38,289,124		00.000.404
	38,847,462	38,289,124

2013

2014

## 13. Mortgage Loan Funding Surplus/(Deficit)

The mortgage loan funding position on the balance sheet is as follows:

Mortgage Loans/Equity Receivable (LT Mortgage Shared Own Note 3) Mortgage Loans/Equity Payable (Mort Loans Shared Own Note 8)

Surplus/(Deficit) in Funding @ 31st December

2013	2014 2014 2014
Total	Loan Annuity Rented Equity Total
€	€ € €
32,940,560	22,330,338 8,910,731 31,241,069
(32,807,197)	(21,299,002) (8,636,525) (29,935,527)
,	4.00.0040.0040.0040.0040.0040.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044.0044
133,363	1,031,336 274,206 1,305,542
133,363	1,031,336 274,206 1,305,542

## 14. Summary of Plant & Materials Account

A summary of the operations of the Plant & Machinery account is as follows:

Expenditure Charged to Jobs

Transfers from/(to) Reserves

Surplus/(Deficit) for the Year

2013 Total €	2014 2014 2014 & Machinery Materials Total € € € €
(4,393,336) 4,202,682	(3,987,498) (171,909) (4,159,406) 3,909,836 280,186 4,190,022
(190,653)	(77,661) 108,277 30,615
(531,600)	(428,389) - (428,389)
(722,253)	(506,050) 108,277 (397,774)

## 15. Transfers from/(to) Reserves

A summary of transfers to/from Reserves is as follows:

2014 Transfers fr Reserves			172,7	563,4	735,0
,	Loan Repayment Reserve (Note 1)	Lease Repayment Reserve	Historical Mortgage Funding Write-off Development Levies	Other (Note 2)	Surplus/(Deficit) for Year

(3,966,543)

(6.797, 155)

(6,797,155)

2013

2014 Net

> Transfers to Reserves

2014

(825,380)

172,142 (1,652,694)

(2,216,136)

Note 1

This represents the capital element of non-mortgage loan repayments made in 2014.

Note 2

This represents the element of Fixed Assets (both purchased and non-purchased ie. non-purchased means assets constructed by the Council) funded through Revenue in 2014.

## 16. Analysis of Revenue Income

A summary of the major sources of revenue income is as follows:

Local Government Fund - General Purpose Grant Pension Related Deduction Rates County Charge Total Income

Appendix No	2014	2013	
	%	æ	%
ო	37,934,332	36,183,203	25%
	376,352	2,473,080	2%
4	48,957,037 34%	39,722,524	27%
	87,267,722 61%	78,378,806	24%
	22,720,760 16%	32,667,843	22%
	2,399,090	2,637,488	2%
	30,729,915	29,206,176	20%
	960	2,939,944	2%
	143,117,486 100%	145,830,258	100%

## 17. Over/Under Expenditure

The following table shows the difference between the adopted estimates and the actual outturn in respect of both expenditure and income:

			EXPENDITURE		
	Excluding Transfers	Transfers	Including Transfers	Budget	(Over)/Under Budget
	2014	2014	2014	2014	2014
	ų.	Ψ	¥	£	ų
ing & Building	14,777,881	218,904	14,996,785	15,971,245	974,459
S Transportation & Safety	42,690,806	526,178	43,216,984	43,515,604	298,620
Services	18,917,011	2,594,421	21,511,432	22,708,683	1,197,251
opment Management	10,629,092	612,548	11,241,640	12,003,992	762,353
onmental Services	10,784,350	879,158	11,663,508	11,948,949	285,441
sation & Amenity	7,955,881	1,141,488	9,097,368	9,303,650	206,282
ulture, Education, Health & Wetfare	4,865,957	755,119	5,621,076	5,691,443	70,367
llaneous Services	23,433,258	2,285,475	25,718,733	23,996,500	(1,722,233)
Divisions	134,054,235	9,013,291	143,067,526	145,140,056	2,072,540
Government Fund - General Purpose Grant	•	•	•	,	•
on Related Deduction	•	•	•	•	•
	•	•	•	•	•
ly Charge Balance	•	•	•	-	
cit)/Surplus for Year	134,054,235	9,013,291	143,067,526	145,140,066	2,072,540

NET	(Over)/Under Budget	2014	(y)	764,088	1,161,245	1,313,597	938,742	268,287	208,595	62,816	(3,802,786)	914,584	•	(178,910)	49,870	•	785,544
	Over/(Under) Budget	2014	£	(210,371)	862,625	116,346	176,389	(17,154)	2,313	(7,551)	(2,080,552)	(1,157,956)	-	(178,910)	49,870	•	(1,286,996)
	Budget	2014	9	17,993,553	26,161,138	18,557,613	2,312,165	1,292,792	1,551,915	3,415,764	17,876,320	89,161,261	22,720,760	2,578,000	30,680,045	•	145,140,066
INCOME	Including Transfers	2014		17,783,182	27,023,763	18,673,959	2,488,554	1,275,638	1,554,228	3,408,213	15,795,768	88,003,305	22,720,760	2,399,090	30,729,915	•	143,853,070
	Transfers	2014	Ę	446,973	172,143	•	40,000	15,109	190	•	61,169	735,584	٠	•	1	•	735,584
	Excluding Transfers	2014	E	17,336,209	26,851,620	18,673,959	2,448,554	1,260,529	1,554,038	3,408,213	15,734,599	87,267,722	22,720,760	2,399,090	30,729,915	•	143,117,486

30

	2014 €
40. Not Ocale Inflam/(Outflam) from Outside a Authorities	£
18. Net Cash Inflow/(Outflow) from Operating Activities	
Operating Surplus/(Deficit) for Year	785,544
(Increase)/Decrease in Stocks	(68,025)
(Increase)/Decrease in Trade Debtors  Non operating activity in Trade Debtors (Agent Works)	(28,251,946)
Increase/(Decrease) in Creditors Less than One Year	81,517
(Increase)/Decrease in Urban Account	25,498,136 (0)
(morease), Deorease in Orban Account	(1,954,774)
	(1,004,774)
19. Increase/(Decrease) in Reserve Balances	
Increase/(Decrease) in Tenant Purchase Annuities	(259,063)
Increase/(Decrease) in Development Contributions	(4,236,676)
Increase/(Decrease) in Other Reserve Balances	844,659
	(3,651,081)
00 //www.co.)/Decreases in Other Control Delever	
20. (Increase)/Decrease in Other Capital Balances	
(Increase)/Decrease in Project Balances - Funded	90,186
(Increase)/Decrease in Project Balances - Unfunded	74,991
(Increase)/Decrease in Non Project Balances - Funded	6,157,785
(Increase)/Decrease in Non Project Balances - Unfunded (Increase)/Decrease in Voluntary Housing Balances	(336,131)
(Increase)/Decrease in Affordable Housing Balances	(2,178) 549,327
(morease), Decrease in Anordable Housing Dalances	6,533,980
21. Increase/(Decrease) in Loan Financing	
(Increase)/Decrease in Long Term Debtors	(5,599,534)
Increase/(Decrease) in Mortgage Loans	(1,996,589)
Increase/(Decrease) in Asset/Grant Loans Increase/(Decrease) in Revenue Funding Loans	(41,218,980)
Increase/(Decrease) in Revenue Funding Loans Increase/(Decrease) in Bridging Finance Loans	(15)
Increase/(Decrease) in Recoupable Loans	26,138,054
Increase/(Decrease) in Shared Ownership Rented Equity Loans	(875,081)
Increase/(Decrease) in Inter-Local Authority Loans	(675,561)
Increase/(Decrease) in Voluntary Housing Loans	6,788,977
Increase/(Decrease) in Finance Leasing	-
(Increase)/Decrease in Portion Transferred to Current Liabilities	(25,148,395)
Increase/(Decrease) in Long Term Creditors - Deferred Income	1,800,887
	(40,110,677)

	2014 €
22. (Increase)/Decrease in Reserve Financing	
(Increase)/Decrease in Specific Revenue Reserve	-
(Increase)/Decrease in Non-Mortgage Loan Principal to be Amortised	43,643,605
(Increase)/Decrease in Lease Repayment Principal to be Amortised	-
(Increase)/Decrease in Historical Mortgage Funding Surplus/Deficit	-
(Increase)/Decrease in Shared Ownership Rented Equity Account	2,833
(Increase)/Decrease in Reserves in Associated Companies	
	43,646,438
23. Analysis of Changes in Cash & Cash Equivalents Increase/(Decrease) in Bank Investments Increase/(Decrease) in Cash at Bank/Overdraft	3,331,895 (1,913,338)
Increase/(Decrease) in Cash in Transit	87,103
	1,505,661



## **APPENDICES**



## APPENDIX 1 ANALYSIS OF EXPENDITURE FOR YEAR ENDED 31st DECEMBER 2014

	2014. €	2013 €
Payroll Expenses		
Salary & Wages	41,808,144	42,864,828
Pensions (incl Gratuities)	9,356,782	7,716,394
Other costs	4,998,139	6,203,253
Total	56,163,066	56,784,475
Operational Expenses		
Purchase of Equipment	1 059 405	1 262 520
Repairs & Maintenance	1,068,495 1,641,696	1,262,538
Contract Payments	11,710,145	2,239,431 13,137,546
Agency services	1,483,776	4,359,585
Machinery Yard Charges incl Plant Hire	10,215,800	9,817,064
Purchase of Materials & Issues from Stores	11,473,384	12,492,581
Payment of Grants	5,109,879	6,001,893
Members Costs	338,319	399,801
Travelling & Subsistence Allowances	1,758,322	1,795,316
Consultancy & Professional Fees Payments	1,703,151	1,595,962
Energy Costs	3,557,010	5,259,655
Other	6,608,113	6,205,221
Strict	0,000,110	0,200,221
Total	56,668,090	64,566,594
	0.0400000000000000000000000000000000000	
Administration Expenses	P600 0 0 0 0 0 0 0 0	
Communication Expenses	828,787	884,434
Training	489,389	519,197
Printing & Stationery	253,132	227,693
Contributions to other Bodies	1,293,383	1,294,702
Other	1,476,119	1,353,350
Total	4,340,760	4,279,375
Establishment Expenses		
Rent & Rates	2 F2C F22	1 717 400
Other	2,596,593	1,717,438
Ottler	873,995	599,789
Total	3,470,588	2,317,227
Financial Expenses	13,028,017	9,510,312
Miscellaneous Expenses	383,714	810,552
County Charge		2,939,944
Total Expenditure	134,054,235	141,208,479

APPENDIX 2
SERVICE DIVISION A
HOUSING and BUILDING

		EXPENDITURE		INCOME	ОМЕ	
	DIVISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
Š	Print of A location of the print of the prin	£ 740.745 V	£ 4 008 0E0	<b>毛</b> + 097 F00	u.	£ 200 000 000 000 000 000 000 000 000 00
	Manuella Reasonant Dioration and Transfer	1 246 597		83 753	,	83 753
A03	Housing Rent and Tenant Purchase Administration	1,123,488	182,293	9,550,664		9,732,957
A04	Housing Community Development Support	209,448		626'9		6,979
A05	Administration of Homeless Service	283,764	(18,984)	4,453	111,159	96,628
A06	Support to Housing Capital & Affordable Prog.	1,841,042	933,205	76,259	-	1,009,465
A07	RAS Programme	3,360,778	2,788,647	818,643	1	3,607,290
A08	Housing Loans	1,377,991	138,838	711,765	1	850,603
A09	Housing Grants	815,884	•	109,131	-	109,131
A11	Agency & Recoupable Services	25,052	22,595	•	-	22,595
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	14,996,785	5,072,854	12,599,169	111,159	17,783,182
	Less Transfers to/from Reserves	218,904		446,973		446,973
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	14,777,881		12,152,195		17,336,209

## APPENDIX 2 SERVICE DIVISION B ROAD TRANSPORTATION and SAFETY

		EXPENDITURE		INCC	INCOME	
	DIVISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
		ŧ	£	ίħ	ניוו	ליוֹז
B01	NP Road - Maintenance and Improvement	1,416,981	1,046,630	26,761	2,115	1,075,507
B02	NS Road - Maintenance and Improvement	1,623,913	1,061,870	32,183	,	1,094,053
B03	Regional Road - Maintenance and Improvement	13,075,922	7,276,582	835,171	61,515	8,173,268
B04	Local Road - Maintenance and Improvement	22,095,862	14,580,355	603,362	21,152	15,204,868
B05	Public Lighting	2,494,098	217,323	32,414	•	249,737
B06	Traffic Management Improvement	42,187	•	2,707	•	2,707
B07	Road Safety Engineering Improvement	277,891	201,049	2,417	1	203,466
B08	Road Safety Promotion/Education	222,918	-	5,457	450	5,907
B09	Maintenance & Management of Car Parking	995,752	•	871,083	900'6	880,089
B10	Support to Roads Capital Prog.	926,811	•	121,757	r	121,757
B11	Agency & Recoupable Services	44,650	•	12,405	-	12,405
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	43,216,984	24,383,809	2,545,716	94,238	27,023,763
	Less Transfers to/from Reserves	526,178		172,143		172,143
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	42,690,806		2,373,574		26,851,620

APPENDIX 2 SERVICE DIVISION C WATER SERVICES

		EXPENDITURE		INCC	INCOME	
	NOISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
		£	, res	(E)	ψ	Ę
5	Operation and Maintenance of Water Supply	14,311,961	2,459,270	467,535	•	2,926,805
00 00	Operation and Maintenance of Waste Water Treatme	3,652,037	592,282	97,880	•	690,162
800	Collection of Water and Waste Water Charges	898,260	•	19,174	,	19,174
C04	Operation and Maintenance of Public Conveniences	252,003	•	87,218	1	87,218
505	Admin of Group and Private Installations	104,337	43,453	4,048	•	47,501
980	Support to Water Capital Programme	1,637,563	•	80,301	•	80,301
207	Agency & Recoupable Services	655,270	43,470	14,779,329		14,822,799
800	Local Authority Water and Sanitary Services	ı		•		r
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	21,511,432	3,138,474	15,535,485	•	18,673,959
	Less Transfers to/from Reserves	2,594,421		•		
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	18,917,011		15,535,485		18,673,959

## APPENDIX 2 SERVICE DIVISION D DEVELOPMENT MANAGEMENT

		EXPENDITURE		INCC	INCOME	
	DIVISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
D01	Forward Planning	717,899	ı	25,084		25,084
D02	Development Management	2,561,162	1	856,263	•	856,263
D03	Enforcement	994,623	•	34,157	426	34,583
D04	Op & Mtce of Industrial Sites & Commercial Facilities	1,251	1	127	•	127
D05	Tourism Development and Promotion	1,083,989	65,887	57,495	-	123,382
900	Community and Enterprise Function	3,031,592	15,561	183,053	•	198,614
200	Unlinished Housing Estates	151,435	•		1	•
900	Building Control	117,333	•	54,452	,	54,452
600	Economic Development and Promotion	1,978,073	753,596	232,953	-	986,549
D10	Property Management	43,506	•	ı	1	•
011	Heritage and Conservation Services	201,123	100,000	3,357	1	103,357
D12	Agency & Recoupable Services	359,654	5,337	100,808	,	106,144
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	11,241,640	940,381	1,547,748	426	2,488,554
	Less Transfers to/from Reserves	612,548		40,000		40,000
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	10,629,092		1,507,748		2,448,554

APPENDIX 2
SERVICE DIVISION E
ENVIRONMENTAL SERVICES

		EXPENDITURE		INCOME	ЭМЕ	
	DIVISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
		ę	€	£	€	Ę
<u>E</u>	Operation, Maintenance and Aftercare of Landfill	1,992,684	•	22,947	•	22,947
E02	Op & Mtce of Recovery & Recycling Facilities	527,836	37,350	69,139		106,489
E03	Op & Mtce of Waste to Energy Facilities	•	•	1		1
E04	Provision of Waste to Collection Services	27,602	•	٠	1	
E05	Litter Management	1,177,306	41,200	45,892	£	87,092
E06	Street Cleaning	442,249	•	25,871	1	25,871
E07	Waste Regulations, Monitoring and Enforcement	266,551	202,000	69,556	•	271,556
E08	Waste Management, Planning	29,127	-		ı	•
E09	Maintenance and Upkeep of Burial Grounds	32,349	•	411	t	411
E10	Safety of Structures and Places	586,489	92,957	10,675	ı	103,632
E11	Operation of Fire Service	5,606,027	11,094	388,153	122	399,370
E12	Fire Prevention	411,230	ı	162,211	,	162,211
E13	Water Quality, Air and Noise Pollution	563,759	3	96,059	1	96,059
E14	Agency & Recoupable Services	298	•	•	•	1
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	11,663,508	384,601	890,915	122	1,275,638
	Less Transfers to/from Reserves	879,158		15,109		15,109
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	10,784,350		875,806		1,260,529

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## APPENDIX 2

SERVICE DIVISION F RECREATION and AMENITY

		EXPENDITURE		INCC	INCOME	
	NOISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
		ŧ	E	€	€	€
F01	Operation and Maintenance of Leisure Facilities	1,400,576	(5,374)	53,280	(50,000)	(2,094)
F02	Operation of Library and Archival Service	3,516,876	27,700	185,504	•	213,204
F03	Op, Mtce & Imp of Outdoor Leisure Areas	2,162,178	732,539	107,186	009	840,326
F04	Community Sport and Recreational Development	114,264	•	•	ı	
F05	Operation of Arts Programme	1,903,474	281,576	219,317	1,900	502,793
F06	Agency & Recoupable Services	•	•	4	•	•
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	9,097,368	1,036,441	565,287	(47,500)	1,554,228
	Less Transfers to/from Reserves	1,141,488		190		190
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	7,955,881		565,097		1,554,038

## APPENDIX 2 SERVICE DIVISION G AGRICULTURE, EDUCATION, HEALTH and WELFARE

		EXPENDITURE		INCC	INCOME	
	DIVISION	TOTAL	State Grants & Subsidies	Provision of Goods and Services	Contributions from other local authorities	TOTAL
		£	£	æ	ω	æ
G01	Land Drainage Costs	107,658	85,394		r	85,394
G02	Operation and Maintenance of Piers and Harbours	1,715,261	1,500	82,733	•	84,233
603	Coastal Protection	562,423	562,423	-	1	562,423
G04	Veterinary Service	600,820	7,490	343,179	1	350,669
G05	Educational Support Services	2,634,914	2,318,384	7,109	•	2,325,493
G06	Agency & Recoupable Services	•	•	•		2
	SERVICE DIVISION TOTAL INCLUDING TRANSFERS TO/FROM RESERVES	5,621,076	2,975,191	433,022	1	3,408,213
	Less Transfers to/from Reserves	755,119		-		,
	SERVICE DIVISION TOTAL EXCLUDING TRANSFERS TO/FROM RESERVES	4,865,957		433,022		3,408,213

APPENDIX 2
SERVICE DIVISION H
MISCELLANEOUS SERVICES

TOTAL
æ

## APPENDIX 3 ANALYSIS OF INCOME FROM GRANTS AND SUBSIDIES

Department of the Environment, Heritage and
Local Government
Road Grants
Housing Grants & Subsidies
Library Services
Local Improvement Schemes
Urban and Village Renewal Schemes
Water Services Group Schemes
Environmental Protection/Conservation Grants
Miscellaneous

## Other Departments and Bodies

Road Grants
Local Enterprise Office
Higher Education Grants
Community Employment Schemes
Civil Defence
Miscellaneous

## Total

2014	2013 €
150,000 5,050,090	15,810 4,248,771 5,000 0
43,453 420,550 3,142,021 8,806,114	0 687,291 908,642 132,520 5,998,034
24,908,705 753,596 2,318,384	25,532,100 0 4,075,546 0
81,092 1,066,443 29,128,219	75,749 501,773 30,185,169
37,934,332	36,183,203

## APPENDIX 4 ANALYSIS OF INCOME FROM GOODS AND SERVICES

	2014 €	2013 €
Rents from Houses	10,810,580	10,752,510
Housing Loans Interest & Charges	939,532	979,582
Domestic Water	sanda (orang about or segulari salah sasa-abas	-
Commercial Water		6,102,915
Irish Water	17,884,423	-
Domestic Refuse	GEOGRAFISTERIORA ASSAULATIONIO	-
Commercial Refuse		-
Domestic Sewerage		(113,713)
Commercial Sewerage	a da granda eranda salah Garapatan	208,526
Planning Fees	472,278	446,850
Parking Fines/Charges	852,298	814,196
Recreation & Amenity Activities	824	18,976
Library Fees/Fines	99,795	68,551
Agency Services	7,693	174,182
Pension Contributions	2,324,987	2,344,303
Property Rental & Leasing of Land	604,343	493,194
Landfill Charges		140
Fire Charges	517,778	601,636
NPPR (Note1)	3,213,370	5,248,200
Misc. (Detail)	11,229,138	11,722,506
	48,957,037	39,862,554

## Note 1

The comparative figure in the 2013 column represents the cumulative income of Donegal County Council and the Town Councils, not the true consolidated income as is the case for 2014.

## APPENDIX 5 SUMMARY OF CAPITAL EXPENDITURE AND INCOME

	2014	2013
EXPENDITURE	€	€
Payment to Contractors	12,886,209	20,526,153
Puchase of Land	1,798,066	3,577,258
Purchase of Other Assets/Equipment	1,535,596	569,776
Professional & Consultancy Fees	1,683,480	3,497,258
Other	8,630,531	17,903,205
Total Expenditure (Net of Internal Transfers)	26,533,881	46,073,650
Transfers to Revenue	752,890	2,000,046
Total Expenditure (Incl Transfers) *	27,286,771	48,073,697
INCOME		
Grants	23,162,596	31,709,044
Non - Mortgage Loans **		2,400,000
Other Income	and the state of	
(a) Development Contributions	(1,058,067)	2,164,062
(b) Property Disposals - Land	141,572	2,400
- LA Housing	553,633	1,660,184
- Other property	37,000	0
(c) Purchase Tenant Annuities	18,825	28,665
(d) Car Parking		0
(e) Other	2,656,393	2,530,438
Total Income (Net of Internal Transfers)	25,511,953	40,494,793
Transfers from Revenue	2,333,156	1,202,974
Total Income (Incl Transfers) *	27,845,109	41,697,767
Surplus\(Deficit) for year	558,338	-6,375,930
Balance (Debit)\Credit @ 1 January	38,289,124	44,665,054
Balance (Debit)\Credit @ 31 December	38,847,462	38,289,124

<sup>\*</sup> Excludes internal transfers, includes transfers to and from Revenue account

APPENDIX 6 ANALYSIS OF EXPENDITURE AND INCOME ON CAPITAL ACCOUNT

		L								
_	1/1/2014		Grants	Non-Mortgage Loans*	Other	Total Income	Transfer from Revenue	Transfer to Revenue	Internal Transfers	31/12/2014
	9	Ę	G)	æ	نو	(u)	ш	(fr)	Ф	ь
Housing & Building	9,151,097	4,510,561	5,216,256	1	1,266,240	6,482,496	000'99	447,011	(1,393)	10,740,629
Road Transportation & Safety	1,621,319	9,728,145	9,987,109	489,114	196,359	10,672,582	384,713	172,143	2,711,795	5,490,122
Water Services	8,751,223	2,308,617	1,542,959	(8,881,347)	(91,020)	(7,429,408)	0	1,941	(D)	(988,742)
Development Management	11,159,201	399,497	845,241	•	(439,530)	405,711	7,299	69,209	(3,047,983)	8,055,524
Environmental Services	(495,689)	414,373	117,809	1	1	117,809	1	1,418	1	(793,671)
Recreation & Amenity	(2,251,361)	5,917,473	4,565,761	(0)	1,064,333	5,630,094	111,122	•	77,605	(2,350,014)
Agriculture, Education, Health & Welfare	(61,879)	1,180,916	747,793	•	(4,476)	743,316	155,264	,	261,251	(82,964)
Miscellaneous Services	10,415,213	2,074,299	139,669	8,392,233	357,450	8,889,352	1,608,759	61,169	(1,276)	18,776,580
TOTAL	38,289,124	26,533,881	23,162,596	ı	2,349,357	25,511,953	2,333,156	752,890	0	38,847,462

Summary of Major Revenue Collections for 2014 **APPENDIX 7** 

	Arrears @ 1/1/2014	Accrued	Write Off	Waivers	Total for Collection	Collected	Arrears @ 31/12/2014	% Collected
	æ	æ	Æ	Э	€	£	€	
Rates	17,278,205	30,729,915	7,821,181	1	40,186,939	22,608,627	17,578,313	26%
Rents & Annuities	1,423,390	10,898,450	55,207	•	12,266,634	10,948,697	1,317,937	%68
<u>Refuse</u>								
Domestic	•	•	ı	t	•	1	•	%0
Commercial	512,544	•	•	•	512,544	43,444	469,100	8%
Housing Loans	1,058,308	2,095,009	. 36	,	3,153,281	1,994,908	1,158,373	63%

The total for collection in 2014 includes arrears blfwd at 1/1/2014. This will tend to reduce the % collected for 2014 Rental income from Shared Ownership has been included under Housing Loans. Income from Tenant Purchase Annuities has been included under Rents & Annuities. Arrears brought forward is shown net of credit balances. Note 1 Note 2

Note 3 Note 4

## **Appendix 8**

## Interest of Local Authorities in Companies

Compiled from information provided directly by the various Directorates within the County Council

## **APPENDIX 8**

# INTEREST OF LOCAL AUTHORITIES IN COMPANIES

Where a local authority as a corporate body or its members or officers, by virtue of their office have an interest in a company (controlled, jointly controlled and associated), the following disclosures should be made for each entity:

Name of Company	Proportion of ownership interest	Consolidated in Local Authority accounts (Y/N)	Total Assets	Total Liabilities	Revenue	Expenditure	Cumulative Surplus/Deficit	Reporting date of financial statements
Abbey Centre Trust Ltd	Ltd by Guarantee	z	70,800	15,866	103,616	12,011	54,934	31/12/2014
Ballyshannon Leisure Centre Management Ltd	Ltd by Guarantee	Z	11,492	11,492	457,750	457,750	0	31/12/2014
Bundoran Waterworld Ltd	Ltd by Guarantee	Z	100,308	100,308	538,801	538,801	0	31/12/2014
Donegal Community & Cultural Development Company Ltd	Ltd by Guarantee	Z	3,798,586	3,887,550	245,728	252,736	(88,964)	31/03/2014
County Donegal Tourism Ltd.	Ltd by Guarentee 3 DCC officials on Board & 1 is Company Secretary.	Z	45,064	38,877	102,651	94,985	6,187	31/12/2013
Earagail Arts festival Management Company Ltd	Ltd by Guarantee	Z	90,835	8,880	340,796	341,397	(1,644)	31/12/2014
Ernact EEIG	20%	Z	916,185	916,185	459,730	459,730	0	31/12/2013
Finn Valley Swimming Pool Ltd	Limited by Guarantee (6 of 12 Directors)	Z	6,207,239	6,258,048	303,738	348,674	(50,811)	31/12/2013
Fort Dunree Military Museum Company Ltd	Ltd by Guarantee, DCC Members on the Board.	N	1,070,959	517,709	160,034	192,589	(272,817)	31/12/2014
Letterkenny Theatre Management Company Ltd	Ltd by Guarantee. DCC Members & an official on the Board.Annual contribution paid.	z	97,060	179,752	1,332,891	1,337,237	(82,692)	31/12/2014
Letterkenny Sports Complex Development Ltd	Ltd by Guarentee	z	17,126,501	19,992,536	13,058	477,177	(2,866,035)	31/12/2013



## **APPENDIX 9**

Report to the Elected Members on 25<sup>th</sup> May 2015 including detailed analysis of Income and Expenditure by Division



A/1 (2014)

## TO: CATHAOIRLEACH & EACH MEMBER OF DONEGAL COUNTY COUNCIL

Re: Authorisation of Donegal County Council to exceed the Revised Revenue Budget in the Local Financial Year ended the 31<sup>st</sup> December 2014

### Introduction

Section 104 of the Local Government Act 2001, as amended by the Local Government Reform Act 2014, requires Local Authorities to seek the authorisation of the Elected Members to exceed the Adopted Budget, except in certain defined circumstances such as where specific additional funding which would substantially offset such additional expenditure is made available to the local authority by the Minister or any other public authority for that service or function.

This report sets out the amendments to the Adopted Budget that occurred during 2014, together with the outturn figures for Gross Income and Gross Expenditure for the year ended 31<sup>st</sup> December 2014.

The figures shown represent the consolidated budgetary/financial positions of Donegal County Council and the former town councils for 2014. Standard rounding rules apply to all figures/tables presented in this document.

## Overview - Adopted Budget versus Revised Budget 2014

Table 1 below sets out the Adopted Budget for 2014 and summarises the revisions made to it arising from increased/decreased funding provisions and changes in allocations on a contra basis across Service Divisions during 2014.

<u>Table 1 – Adopted Budget v</u>	ersus Revised B	udget
	Expenditure €	Income €
Adopted Budget 2014	151,902,123	151,902,123
Less inter-authority transactions eliminated upon consolidation	(5,619,264)	(5,619,264)
Amended Adopted Budget	146,282,859	146,282,859
Revised Budget 2014	145,140,066	145,140,066
Movement (Decrease)	(1,142,793)	(1,142,793)

The Revised Budget figure is the Adopted Budget of €151,902,123 *less* interauthority transactions eliminated upon consolidation (€5,619,264  $\sim$  See Table 2 below), *less* grant adjustments notified and other amounts (totalling €1,142,793), resulting in a total net decrease of €6,762,057. These adjustments result in a Revised Budget total of €145,140,066 for 2014.

The movement from the Adopted Budget to the Revised Budget arises as a result of net increases and decreases across all Service Divisions. A detailed explanation for the net decrease of 1,142,793 is provided per Service Division later in this report.

Та	ble 2 – Summary of Movements Budget per Service	are salem et la promitie de la salem de la delaren. Le le la del la delaren et la delaren la delaren et la del	March 1980 and the Contract of	Revised
Div	Description	Expenditure €	Income €	Net €
Α	Housing & Building	1,039,102	1,117,799	(78,697)
В	Road, Transport & Safety	3,446,617	3,116,454	330,163
С	Water Services	(11,844,206)	(11,881,887)	37,681
D	Development Management	945,568	997,625	(52,057)
E	Environmental Services	92,848	(25,001)	117,849
F	Recreation & Amenity	718,151	648,772	69,379
G	Agriculture, Education, Health & Welfare	262,807	235,207	27,600
H	Miscellaneous Services	4,196,321	2,163,473	2,032,848
	Commercial Rates		2,484,763	(2,484,763)
	Totals	(1,142,793)	(1,142,793)	0

Standard rounding rules apply.

Description	Amount €
County Charge	2,939,944
Local Government Fund	1,827,480
NPPR	851,840
Γotal	5,619,26

## <u>Overview – Actual Gross Income and Gross Expenditure for Year</u> <u>Ended 31<sup>st</sup> December 2014</u>

Table 4 overleaf sets out the gross income and gross expenditure for each Service Division for the financial year ended  $31^{st}$  December 2014. The income and expenditure outturn represents a net improvement of €785,544 for the year ended  $31^{st}$  December 2014.

This improvement means that the consolidated accumulated revenue deficit (General Reserve) has decreased from €15,752,132 at the end of 2013 to €14,966,588 at the end of 2014 (see Table 5).

Viewed in isolation, Donegal County Council's accumulated general deficit at the end of 2013 was €17,796,835. The net effect of the consolidation with the former town councils resulted in an exceptional reduction in the deficit of €2,044,703 for 2013. The net income and expenditure outturn for 2014 resulted in a further reduction of €785,544, bringing the accumulated general deficit to €14,966,588 at  $31^{st}$  December 2014.

<u>Table 4 - Actual Gross Expenditure & Gross Income for year ended</u>
31<sup>st</sup> December 2014

Service Division	Gross Expenditure 2014 €	Gross Income 2014 €	Net Variance 2014 €
Housing & Building	14,996,785	17,783,182	2,786,397
Road Transport & Safety	43,216,984	27,023,763	(16,193,221)
Water Services	21,511,432	18,673,959	(2,837,473)
Development Management	11,241,640	2,488,554	(8,753,086)
Environmental Services	11,663,508	1,275,638	(10,387,870)
Recreation & Amenity	9,097,368	1,554,228	(7,543,140)
Agriculture, Education, Health & Welfare	5,621,076	3,408,213	(2,212,863)
Miscellaneous Services	25,718,733	15,795,768	(9,922,965)
Local Government Fund		22,720,760	22,720,760
Pension Related Deduction		2,399,090	2,399,090
Rates		30,729,915	30,729,915
County Charge	nil	nil	nil
Total	143,067,526	143,853,070	785,544

<u>Table 5 - Movement in the Accumulated Revenue Reserve</u>

Description	€
Opening Accumulated Reserve Position at 01/01/14	(15,752,132)
Improvement for the year 2014	785,544
Closing Accumulated Revenue Position at 31/12/14	(14,966,588)

### **General Commentary on Outturn Figures for 2014**

The net improvement of €785,544 is accounted for in detail at Table 6 and the text that follows. It is reiterated that the figures shown represent the consolidated position of Donegal County Council and the former town councils for 2014.

For convenience, the main contributors that have shaped the outturn position for 2014 are summarised below.

#### Credits

- Additional income in the sum of €3.2m was realised in respect of Irish Water's contribution to Central Management Charges
- Under-expenditure of €0.552m occurred in the Planning Section under the heading of Administration & Service Support Costs
- A provision for bad & doubtful debts in the sum of €0.75m in the area of Waste Water Charges was eliminated as it was not required
- Additional income of approximately €3m was realised in respect of Non-Principal Private Residence (NPPR) Charges
- There were savings in the sum of €1.6m under Service Support Costs (Appendix A - Central Management Charges) and a further €0.5m under Direct Service Support Costs across all Service Divisions

#### Debits

- A 'Project Development Fund Reserve' was created in the sum of €0.981m
- The general provision in respect of bad & doubtful debts in the area of Commercial Rates was increased by €1.3m
- A budget provision targeting income to be transferred from reserves of €1.9m was not required
- Additional income and savings budgeted for generally were ultimately reflected/realised in the areas of NPPR Charges and Service Support Costs (see above) in the sum of €4.6m

#### Income and Expenditure Outturn per Service Division for 2014

Table 6 overleaf shows the 2014 outturn [surplus or (deficit)] for both Income and Expenditure as against the 2014 Revised Budget for each Service Division. The outturn figures in respect of 2014 'General Purpose Funding' sources as against the 2014 Revised Budget are also shown.

Division H 'Miscellaneous Services' recorded over-expenditure in the sum of €1,722,233. The reasons for the over-expenditure are explained in detail on pages 7 & 8 of this report.

As stated in the introduction to this report, Section 104 of the Local Government Act 2001, as amended by the Local Government Reform Act 2014, requires Local Authorities to seek the authorisation of the Elected Members to exceed the Adopted Budget.

Therefore, there is a legal requirement for the Elected Members to consider and approve the actual Gross Expenditure for 2014 as against the Revised Budget for 2014 and, where applicable, to consider those Divisions where Gross Expenditure exceeds the Revised Budget for that Service Division.

	<u> Table 6 – Income &amp; Expenditure Outturn per Service Division</u>				Likasa ka
	Service Division	2014 Expenditure (over)/under Revised Budget	2014 Income over/(under)	2014 Net Position	See Page No.
180.5		€	C	€	Page
A	Housing & Building	974,459	(210,371)	764,088	11
В	Road Transport & Safety	298,620	862,625	1,161,245	14
С	Water Services	1,197,251	116,346	1,313,597	17
D	Development Management	762,353	176,389	938,742	20
E	Environmental Services	285,441	(17,154)	268,287	23
F	Recreation & Amenity	206,282	2,313	208,595	26
G	Agriculture, Education, Health & Welfare	70,367	(7,551)	62,816	29
H	Miscellaneous Services	(1,722,233)	(2,080,552)	(3,802,785)	7
	Local Government Fund		0	0	
	Pension Levy		(178,910)	(178,910)	
<u> </u>	County Charge		0	0	
	Rates		49,870	49,870	
	Tõtals	2,072,540	(1,286,995)	785,544	

### **Commentary on General Purpose Funding Income for 2014**

The Local Government Fund was realised in full in 2014.

There was marginal under-realisation of income from Pension Related Deductions (PRD) in the sum of  $\leq$ 178,910. This was due to a change in the PRD rates from 1<sup>st</sup> January 2014, and employees availing of the Voluntary Redundancy Scheme (VRS).

The increase in Commercial Rates income is due to the fact that the total of the 2014 Rate Warrant exceeded the budgeted amount by €49,870. This arose as a result of adjustments made to some accounts during the year and to net increases in valuations between the Budget Meeting in January 2014 and the issuing of the Rate Demands in February 2014.

#### **Resolution Required**

The 2014 Gross Expenditure in Division H exceeds 2014 Revised Budget and therefore:

I am hereby seeking the approval of the Council's Elected Members as appropriate for the actual gross expenditure figure of €143,067,526 as set out on Table 4, Page 3 when compared to the Revised Budget of €145,140,066 (Adopted Budget as amended by net decreases in funding received for 2014) for all Divisions in accordance with Subsection 7 of Section 104 of the Local Government Act 2001 as amended by the Local Government Reform Act 2014.

Actual Income and Expenditure figures for each Service Division are now examined in detail in the following pages, starting with Division H.

Explanations are provided where there are variations between actual Income and Expenditure figures and the Revised Budget figures for 2014. The figures provided represent the consolidated position of Donegal County Council and the former town councils. Standard rounding rules have been applied.

# **Division H - Miscellaneous Services**

# Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division H during 2014.

Ac	lopted Expenditure Budget 2014	€19,800,179
1	Increase in Irrecoverable Rates Provision	€2,484,763
2	Increase in Machinery & Materials Account	€1,742,552
3	Budget transfer from Division C	€640,810
4	Training Grant transferred to Division B	(€67,365)
5	Stranorlar Regional Training Centre (Transfer to Capital)	(€375,000)
6	Transfers to and from other Divisions, the Overhead Account, etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	(€229,439)
Total Net Adjustments		€4,196,321
Revised Expenditure Budget 2014		€23,996,500

### **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division H is compared to the Revised Budget for Division H in the tables below.

Revised Expenditure Budget 2014	€23,996,500
Actual Expenditure 2014	€25,718,733
Over-Expenditure	€1,722,233

Net over-expenditure of €1,722,233 occurred in the following areas:

Over-Expenditure		
Coroners' Fees and Expenses	€63,674	
Register of Electors/Franchise Fees/Local Elections	€27,496	
Creation of Project Development Fund Reserve	€981,000	
Rates – Bad/Doubtful Debts and Provisions	€1,741,824	
Machinery & Materials Account	€111,954	
Total	€2,925,948	
<u>Under Expenditure</u>		
Direct Service Support Costs - Corporate/Finance/Motor-	€480,289	
Tax/etc. and various administration headings including the		
former town councils		
Elected Members' Costs	€76,163	
Re-chargeability of PL and EL Insurance	€262,550	
Facilities Management & Maintenance	€69,716	

General Administration of the Rates Account	€88,983
Service Support Costs allocated from Division J	€226,014
Total	€1,203,715
Total Net Over-Expenditure	€1,722,233

Division H encompasses a wide range of headings that transcend across the organisation, particularly in terms of Support Services in the areas of Corporate and Finance. The above table highlights the main headings contributing to the net over-expenditure for Division H.

The main item of over-expenditure was under the Commercial Rates heading and was in the net sum of 1,741,824. As stated, this refers to bad & doubtful debts (provisions and write-offs).

Over expenditure of €63,674 was incurred in Coroners' Fees and Expenses.

A 'Project Development Fund' Reserve in the sum of €981,000 was created in Division H.

Over-expenditure under the Machinery & Materials Account is mitigated in full from additional income.

There was net under-expenditure on Members' costs and a number of service support cost headings

There was under-expenditure of €226,014 under Service Support Costs for Division H. There was under-expenditure of €1.6m approx in Service Support Costs in Division J (Appendix A) which, when allocated, is reflected across all Service Divisions. The detail of the under-expenditure in Division J will be outlined later in this report.

## **Adopted Income Budget versus Revised Income Budget**

The following adjustments to the Adopted Income Budget occurred in Division H during 2014.

Ac	lopted Income Budget 2014	€15,712,847
1	Increase in Machinery & Materials Account	€1,742,552
2	Training Grant budget transferred to Division B	(€67,365)
3	Budget Transfer from Division C - Loan Charges	€640,810
4	Stranorlar Regional Training Centre (Transfer to Capital)	(€375,000)
5	Transfers to and from other Divisions etc. (Information	€222,476
	only becomes available after the Budget is adopted and	
	when the outturn for the year is determined)	
Total Net Adjustments		€2,163,473
Re	evised Income Budget 2014	€17,876,320

### **Actual Income versus Revised Budget for 2014**

Actual income in Division H is compared to the Revised Budget for Division H in the tables below.

Revised Income Budget 2014	€17,876,320
Actual Income 2014	€15,795,768
Under-Realisation of Income	€2,080,552

Net under-realisation of income of €2,080,552 is accounted for hereunder.

Additional Income	,
Non Principal Private Residence Charge	€3,063,370
Irish Water - Contribution to Central Management Charges	€3,254,869
Total	€6,318,239
<u>Under-Realisation of Income</u>	
Property Entry Levies (PEL)	€216,483
Utilisation of Internal Capital Receipts/Reserves	€1,900,000
Income targeted in Division H (See Note*)	€468,424
Agency Services – Town Councils	€196,917
Income targeted at Budget time under various headings	€4,565,435
including NPPR, Commercial Rates, Re-chargeables and	
efficiencies etc.	
Unfunded Capital Balances - Loan Charges Recoupment	€640,810
Overhead Account Transfers and other Miscellaneous	€333,209
Headings	
Redundancy Costs not funded	€77,513
Total	€8,398,791
Total Net Under-Realisation of Income	€2,080,552

A wide range of income headings accounted for in Division H show additional or reduced income amounts when compared to the Revised Budget.

Additional income from Non-Principal Private Residence Charges (NPPR) during 2014 amounted to €3,063,370.

Additional income in the sum of €3,254,869 was received from Irish Water for 2014. This additional income is in respect of Irish Water's contribution to Central Management Charges.

There was a shortfall of €216,483 in Property Entry Levies (PEL) Income.

The targeted utilisation of Internal Capital Receipts and Reserves of €1.9m was not required.

\*Income of €468,424 was reflected in the budget for Division H. The under-realisation of income in Division H is matched by under-expenditure in other divisions under re-chargeability of payroll and insurance premiums.

#### Summary of Outturn Position in Division H

The overall position on Division H for Income and Expenditure in 2014 has resulted in a net disimprovement of €3,802,785 as against the Revised Budget for 2014.

Net Over-Expenditure	€1,722,233
Net Under-Realisation of Income	€2,080,552
Total Net Disimprovement in Division H for 2014	€3,802,785

#### **Other Service Divisions for Information Purposes**

As indicated earlier I am now setting out in the following pages, for completeness, the outturn for the other seven Service Divisions A, B, C, D, E, F & G, including explanations for (over)/under expenditure and additional/(under-realisation) of income.

For further information on Service Support Costs savings I have included information on Division J (Appendix A in the Budget Book) in respect of Central Management Charges at the end of this report in pages 32 - 34.

# **Division A - Housing and Building**

### Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division A during 2014.

Ac	lopted Expenditure Budget 2014	€14,932,143
1	Voluntary Housing Loan Charges	€15,126
2	Voluntary Housing Management & Maintenance	€23,992
3	Housing Grants - Internal Capital Receipts	€90,526
4	Improvements to Vacant Properties	€919,797
5	Transfers to and from other Divisions, the Overhead Account, etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	(€10,339)
Total Net Adjustments		€1,039,102
Re	evised Expenditure Budget 2014	€15,971,245

### **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division A is compared to the Revised Budget for Division A in the tables below.

Revised Budget 2014	€15,971,245
Actual Expenditure 2014	€14,996,785
Under-Expenditure	€974,460

Net under-expenditure of €974,460 occurred in the following areas:

Over-Expenditure		
Bad/Doubtful Debts and Provisions – Housing Loans	€200,000	
Total	€200,000	
<u>Under-Expenditure</u>		
Loan Charges – Mortgage	€56,259	
Provision for Bad/Doubtful Debts - Housing Rents	€93,506	
RAS - Voluntary & Private Properties	€206,736	
Housing Maintenance	€293,387	
General Administration & Miscellaneous including Service	€524,572	
Support Costs allocated from Division J	_	
Total	€1,174,460	
Net Total Under-Expenditure	€974,460	

The increase of  $\leq 200,000$  in the provision for bad/doubtful debts under Housing Loans repayments is in recognition of increased arrears of approximately  $\leq 100,000$  on the 2013 amount.

Am amount of €919,797 in external funding from the Department of Environment, Community & Local Government was sourced in 2014 for the purposes of returning vacant properties to productive use. The effect of this additional income was to lessen the demand on own resources for housing maintenance during 2014. This resulted in a saving of €293,387.

There was under-expenditure of €524,572 under Service Support Costs for Division A. There was under-expenditure of approximately €1.6m in Service Support Costs in Division J (Appendix A) which, when allocated, is reflected across Service Divisions. The detail of the under-expenditure in Division J will be outlined later in this report.

Under-expenditure of €206,736 under the heading 'RAS – Voluntary & Private Properties' is partly offset by an under-realisation of income in the same area.

# **Adopted Income Budget versus Revised Income Budget**

The following adjustments to the Adopted Income Budget occurred in Division A during 2014.

Ac	lopted Income Budget 2014	€16,875,754
1	Voluntary Housing Loan Charges Recoupment	€15,126
2	Voluntary Housing Management & Maintenance	€23,992
3	Housing Grants - Internal Capital Receipts	€90,526
4	Improvements to vacant properties	€919,797
5	Transfers to and from other Divisions, the Overhead Account, etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€68,358
	tal Net Adjustments	€1,117,799
Re	evised Income Budget 2014	€17,993,553

# **Actual Income versus Revised Budget for 2014**

Actual income in Division A is compared to the Revised Budget for Division A in the tables below.

Revised Income Budget 2014	€17,993,553
Actual Income 2014	€17,783,182
Under-Realisation of Income	€210,371

Net under-realisation of income of €210,371 is accounted for hereunder.

Additional Income	
Long Term Leasing	€35,076
Other headings including Agency Services, Traveller	€61,927
Accommodation etc.	
Total	€97,003
Under-Realisation of Income	
Housing Loan Repayments by borrowers	€52,951
Housing Rents	€62,095
Shared Ownership Rent	€114,692
RAS - Voluntary & Private Properties	€77,636
Total	€307,374
Total Net Under-Realisation of Income	€210,371

#### Commentary

Housing Loan repayment accruals are under-realised mainly due a decrease in activity and to the current economic downturn. Loan Charges under-expenditure of €56,259 mitigates this income shortfall.

There was under-realisation of income under Shared Ownership Rent of €114,692, which is attributable to the indexation of all accounts post-2002 and was not budgeted for.

Under-realisation of Housing Rents in the sum of €62,095 is the net position for all Donegal local authorities for the year 2014.

#### Summary of Outturn Position in Division A

The overall position on Division A for Income and Expenditure in 2014 shows a net improvement of €764,088 as against the Revised Budget for 2014.

Net Under-Expenditure	€974,460
Net Under-Realisation of Income	€210,371
Total Net Improvement in Division A for 2014	€764,088

# **Division B - Road, Transportation & Safety**

# Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division B during 2014.

Ac	lopted Expenditure Budget 2014	€40,068,987
1	Road Grants and other increases/decreases	€3,036,682
2	Public Lighting Grant	€55,270
3	Transfers within Division B and to/from other Divisions etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€354,665
	tal Net Adjustments	€3,446,617
Re	evised Expenditure Budget 2014	€43,515,604

# **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division B is compared to the Revised Budget for Division B in the tables below.

Revised Expenditure Budget 2014	€43,515,604
Actual Expenditure 2014	€43,216,984
Under Expenditure	€298,620

Net under-expenditure of €298,620 occurred in the following areas:

Over-Expenditure	
Public Lighting Maintenance/Improvement	€133,192
Total	€133,192
<u>Under-Expenditure</u>	
Maintenance & Improvement of Roads - including Specific	€41,387
Improvements, etc.	·
Net miscellaneous headings including Car Parking, LCA,	€210,780
Traffic Management, Other Road Design Office headings &	
Agency Works	
Service Support Costs for Pay and Non Pay inc. Division J	€179,645
allocations	
Total	€431,812
Net Total Under-Expenditure	€298,620

The net total under-expenditure of €298,620 represents approximately 0.7% of the overall revised budget amount of €43,515,604 for Division B

The net under-expenditure of €41,387 under the heading 'Maintenance and Improvement of Roads' arose in connection with works on National and Non-National Roads

The sourcing of additional external funding for activities in the Road Design area contributed to the under-expenditure of €210,780, negating as it did the requirement to use own resources funding.

Over-expenditure of €133,192 on Public Lighting Maintenance/Improvement is fully mitigated by additional income realised within this Service Division.

#### Adopted Income Budget versus Revised Income Budget

The following adjustments to the Adopted Income Budget occurred in Division B during 2014.

Ac	lopted Income Budget 2014	€23,044,684
1	Road Grants and other increases/decreases	€3,036,682
2	Public Lighting Grant	€55,270
3	Transfers within Division B and to/from other Divisions, etc. (Information only becomes available after the Budget is adopted and when the outcome for the year is determined)	€24,502
$\overline{}$	otal Net Adjustments	€3,116,454
Re	evised Income Budget 2014	€26,161,138

#### Actual Income versus Revised Budget for 2014

Actual income in Division B is compared to the Revised Budget for Division B in the tables below.

Revised Income Budget 2014	€26,161,138
Actual Income 2014	€27,023,763
Additional Income	€862,625

Net additional Income of €862,625 is accounted for hereunder.

Additional Income	
Maintenance & Improvement of Non-National Roads (Net)	€500,988
Public Lighting Maintenance/Improvement Grant	€154,018
Service Support Income allocated from Division J	€138,559
Non-National Specific Improvements	€69,060
Total Additional Income	€862,625

#### Commentary

A detailed review of all income headings in this Division was carried out for 2014. Only income that was attributable to 2014 is included.

The additional income from 'Maintenance and Improvement of Non-National Roads' is related in many instances to the multi-annual nature of funding allocations, which can impact positively or negatively in any given year. The Department of Transport, Tourism & Sport operates within a financial year that runs from December to November each year, whereas Donegal County Council operates within a financial year that runs to the calendar year.

Additional grant income in the sum of €154,018 was received in respect of Public Lighting Maintenance/Improvement.

There was additional income of €138,559 allocated to Division B under 'Service Support Income' for 2014. This relates to Pension Contributions allocated from Division J.

#### Summary of Outturn Position in Division B

The overall position on Division B for Income and Expenditure in 2014 shows a net improvement of €1,161,245 as against the Revised Budget for 2014.

Net Under-Expenditure	€298,620
Net Additional Income	€862,625
Total Net Improvement in Division B for 2014	€1,161,245

# **Division C - Water Services**

# Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division C during 2014.

Αc	lopted Expenditure Budget 2014	€34,552,889
1	Goods/Services accounted for directly by Irish Water	(€11,881,887)
2	Secondments of staff to Irish Water	€669,167
3	Budget transferred to Division H	(€640,810)
4	Maintenance of Public Conveniences	€9,324
To	tal Net Adjustments	(€11,844,206)
Re	evised Expenditure Budget 2014	€22,708,683

# **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division C is compared to the Revised Budget for Division C in the tables below.

Revised Expenditure Budget 2014	€22,708,683
Actual Expenditure 2014	€21,511,432
Under-Expenditure	€1,197,251

Net under-expenditure of €1,197,251 occurred in the following areas:

<u>Over-Expenditure</u>	
Net expenditure incurred in 2014 relating to previous	€36,894
years and not recoupable from Irish Water	
Increase in provision for bad/doubtful debts - Water	€44,267
Charges	
Total	€81,161
<u>Under-Expenditure</u>	
Operation & Maintenance of Public Conveniences	€90,638
Administration of Group Schemes	€20,470
Agency Services – Buncrana Town Council	€141,781
Elimination of Expenditure Accruals not required	€207,912
Reduction in Bad/Doubtful Debts provision for Waste	€750,000
Water Charges	,
Service Support Costs allocated from Division J	€67,611
Total	€1,278,412
Net Total Under-Expenditure	€1,197,251

The due diligence audit of Water Charges arrears revealed an underprovision of €44,267, which is now included in the 2014 Annual Financial Statement.

The operation of public conveniences and the administration of group schemes remain the responsibility of Donegal County Council. There was under-expenditure of €90,638 and €20,975 respectively in these areas for 2014.

Payroll costs in the sum of €141,781 which were formerly accounted for in Buncrana Town Council were accounted for in Donegal County Council for 2014 and as such were recoupable from Irish Water. The decrease in expenditure is matched by a similar decrease in income.

Expenditure accruals were included in the 2013 AFS in recognition of potential liabilities as anticipated at that time. During the course of 2014 these were dealt with resulting in under-expenditure of €207,912.

A specific exercise was carried out on all Waste Water Charges accounts with arrears, in accordance with criteria agreed between local authorities and Irish Water. This exercise has resulted in a reduction of €750,000 in the bad/doubtful debt provision as compared to that reported in the 2013 AFS.

### **Adopted Income Budget versus Revised Income Budget**

The following adjustments to the Adopted Income Budget occurred in Division C during 2014.

Ac	lopted Income Budget 2014	€30,439,500
1	Irish Water Budget Reduction – Contra	(€11,881,887)
2	Budget transfer to Division H	(€640,810)
3	Secondments to Irish Water	€486,696
4	Transfers to/from other Divisions etc. (Information only	€154,114
	becomes available after the Budget is adopted and	
	when the outturn for the year is determined)	
To	otal Net Adjustments	(€11,881,887)
Re	evised Income Budget 2014	€18,557,613

## **Actual Income versus Revised Budget for 2014**

Actual income in Division C is compared to the Revised Budget for Division C in the tables below.

Revised Income Budget 2014	€18,557,613
Actual Income 2014	€18,673,959
Additional Income	€116,346

#### Commentary

Net additional income of €116,346 is primarily made up of income relating to Water Services in respect of 2013 and previous years realised in 2014.

### Summary of Outturn Position in Division C

The overall position on Division C for Income and Expenditure in 2014 shows a net improvement of epsilon1,313,597 as against the Revised Budget for 2014.

Net Over-Expenditure	€1,197,251
Net Additional Income	€116,346
Total Net Over-Expenditure in Division C for 2014	€1,313,597

# **Division D - Development Management**

# Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division D during 2014.

Ac	lopted Expenditure Budget 2014	€11,058,424
1	Local Enterprise Office Expenditure Budget	€901,900
2	Buildings at Risk Grant	€80,000
3	Public Enhancement Grant	€58,507
4	Agency Services - County Enterprise Board	(€125,790)
5	Transfers from Capital	€63,000
6	Energy Research Development Programme	€18,936
7	Transfers to/from other Divisions etc. (Information only	(€50,985)
	becomes available after the Budget is adopted and when	
	the outturn for the year is determined)	
Total Net Adjustments		€945,568
Re	evised Expenditure Budget 2014	€12,003,992

# **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division D is compared to the Revised Budget for Division D in the tables below.

Revised Budget 2014	€12,003,992
Actual Expenditure 2014	€11,241,640
Under-Expenditure	€762,352

Net under-expenditure of €762,352 occurred in the following areas:

Over-Expenditure	
Unfinished Estates - Pay and Non-Pay	€34,802
Total	€34,802
<u>Under-Expenditure</u>	
Direct Service Support Costs including Forward Planning &	€189,275
Planning Control/Enforcement	
County Development Plan	€47,821
Various Tourism Initiatives	€80,984
Economic Development Unit – Pay and Non Pay Headings	€72,024
Community & Enterprise Headings and Projects	€95,244
Conservation Services and Coastal Zone Management	€51,581
Service Support Costs allocated from Division J	€260,226
Total	€797,155
Total Net Under-Expenditure	€762,353

There were significant savings in Pay and Non-Pay headings across the Planning Service as well as in Service Support Costs allocated from Division J. These savings amounted to €189,275.

Under-expenditure of €47,821 arose under the County Development Plan heading.

There was under-expenditure of €80,984 under various headings classified as Tourism Development. It should be noted that the 2014 budget under this heading has been repeated in 2015 to ensure the delivery of intended outcomes.

The savings in the Economic Development Unit and Community & Enterprise Section are mainly attributable to the recharging of payroll costs to externally-funded projects.

## Adopted Income Budget versus Revised Income Budget

The following adjustments to the Adopted Income Budget occurred in Division D during 2014.

Ac	lopted Income Budget 2014	€1,314,540
1	Local Enterprise Office Income Budget	€901,900
2	Buildings at Risk Grant	€80,000
3	Public Enhancement Grant	€58,507
4	Agency Services - County Enterprise Board	(€125,790)
	Transfers from Capital	€63,000
	Energy Research Development Programme	€18,936
5	Transfers to and from other Divisions etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€1,072
To	tal Net Adjustments	€997,625
Re	evised Income Budget 2014	€2,312,165

#### **Actual Income versus Revised Budget for 2014**

Actual income in Division D is compared to the Revised Budget for Division D in the tables below.

Revised Income Budget 2014	€2,312,165
Actual Income 2014	€2,488,554
Additional Income	€176,389

Net additional Income of €176,389 occurred in the following areas:

Additional Income			
Planning Fees	€80,278		
Recoupment of Legal Fees	€73,317		
Service Support Income allocated from Division J	€63,443		
Total	€217,038		
Under-Realisation of Income			
Agency Works - Town Council Plans	(€40,649)		
Total	(€40,649)		
Total Net Additional Income	€176,389		

### Commentary

There was additional income of €80,278 from Planning Fees. This is related to the number and types of applications received.

Additional income of €73,317 was realised from the recoupment of legal fees that had been expended in previous years.

Additional income of €63,443 arose under the heading of Service Support Income (Pension Contributions allocated from Division J).

The under-realisation of income under the heading 'Agency Works – Town Council Plans' is fully mitigated by expenditure savings in the same area.

#### Summary of Outturn Position in Division D

The overall position on Division D for Income and Expenditure in 2014 shows a net improvement of  $\le 938,742$  as against the Revised Budget for 2014.

Net Under-Expenditure	€762,353
Net Additional Income	€176,389
Total Net Improvement in Division H for 2014	€938,742

# **Division E - Environmental Services**

# **Adopted Expenditure Budget versus Revised Expenditure Budget**

The following adjustments to the Adopted Expenditure Budget occurred in Division E during 2014.

Ac	lopted Expenditure Budget 2014	€11,856,101
1	Transfer from Capital	€60,000
2	Transfers to/from other Divisions (Information only	€32,848
	becomes available after the Budget is adopted and when	
	the outturn for the year is determined)	,
To	tal Net Adjustments	€92,848
Re	evised Expenditure Budget 2014	€11,948,949

### **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division E is compared to the Revised Budget for Division E in the tables below.

Revised Expenditure Budget 2014	€11,948,949
Actual Expenditure 2014	€11,663,508
Under-Expenditure	€285,441

Net under-expenditure of €285,441 occurred in the following areas:

<u>Over-Expenditure</u>		
Increase in Bad Debt Provision – Landfill	€223,079	
Total	€223,079	
<u>Under-Expenditure</u>		
Landfill related activities	€91,132	
Waste Awareness, Litter Wardens, Clean-Up Campaign,	€26,178	
Mobile Litter Unit, etc.	·	
Water Safety - Payroll Costs	€60,097	
Fire Service – Pay & Non-Pay Headings	€223,164	
County Laboratory – Pay & Non Pay Headings	€41,379	
Other Miscellaneous headings in Division E including		
Service Support Costs allocated from Division J.	€66,570	
Total	€508,520	
Total Net Under-Expenditure	€285,441	

#### Commentary

The provision for bad/doubtful debts for Landfill Charges was increased by €223,079.

There was under-expenditure on landfill related activities of €91,932.

There was under-expenditure of €60,097 in Water-Safety payroll expenditure.

Under-expenditure in Fire Service Pay and Non-Pay headings amounted to €223,164.

Under-expenditure in the County Laboratory is attributable to reduced expenditure in the areas of both pay and non-pay headings.

## Adopted Income Budget versus Revised Income Budget

The following adjustments to the Adopted Income Budget occurred in Division E during 2014.

Ac	lopted Income Budget 2014	€1,317,793
1	Transfers to/from other Divisions (Information only	(€25,001)
	becomes available after the Budget is adopted and when	
	the outturn for the year is determined)	
Tc	tal Net Adjustments	(€25,001)
Re	evised Income Budget 2014	€1,292,792

#### Actual Income versus Revised Budget for 2014

Actual income in Division E is compared to the Revised Budget for Division E in the tables below.

Revised Income Budget 2014	€1,292,792
Actual Income 2014	€1,275,638
Under-realisation of Income	€17,154

Net under-realisation of income of €17,154 occurred in the following areas:

Additional Income	
County Laboratory	€31,711
Fire Service – Miscellaneous Headings	€36,587
Waste Management Related Income	€37,535
Total	€105,833
Under Realisation of Income	
Fire Service Certificates	€66,469
Litter Fines	€22,210
Total	€88,679
Total Net Under-Realisation of Income	€17,154

The County Laboratory, Fire Service and Waste Management headings realised combined additional income of €105,833.

Under-realisation of income from Fire Service Certificates is related to activity under this heading.

There was under-realisation of income in the sum of €22,210 from Litter Fines.

### Summary of Outturn Position in Division E

The overall position on Division E for Income and Expenditure in 2014 shows a net improvement of €268,287 as against the Revised Budget for 2014.

Net Under-Expenditure	€285,441
Net Under-Realisation of Income	€17,154
Total Net Improvement in Division E for 2014	€268,287

# **Division F - Recreation and Amenity**

# Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division F during 2014.

Ac	lopted Expenditure Budget 2014	€8,585,499
1	Wild Atlantic Way	€573,600
2	Loan Charges - Leisure Centres	(€77,346)
3	Arts Development – Arts Council Grant	(€11,250)
4	Storm Damage Repair	€120,000
5	Public Enhancement Scheme – Letterkenny	€26,747
6	Transfers to/from other Divisions etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€86,400
To	otal Net Adjustments	€718,151
Re	evised Expenditure Budget 2014	€9,303,650

# **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division F is compared to the Revised Budget for Division F in the tables below.

Revised Expenditure Budget 2014	€9,303,650
Actual Expenditure 2014	€9,097,368
Under-Expenditure	€206,282

Net under-expenditure of €206,282 occurred in the following areas:

Over-Expenditure	
Leisure Centre Contributions and Costs	(€113,733)
Total	(€113,733)
<u>Under-Expenditure</u>	
Library Services	€44,600
Arts Activities inc. RCC	€14,530
Beach Maintenance, Parks and Open Spaces	€140,001
Service Support Costs allocated from Division J	€120,884
Total	€320,015
Total Net Under-Expenditure	€206,282

There was over-expenditure of €113,733 under the heading of Leisure Centre Contributions and Costs. This is primarily made up of additional loan charges.

The net under-expenditure for Libraries and Arts Activities headings is €59,130.

There was under-expenditure of €140,001 under Beach Maintenance and Parks & Open Spaces.

### **Adopted Income Budget versus Revised Income Budget**

The following adjustments to the Adopted Income Budget occurred in Division F during 2014.

Ac	lopted Income Budget 2014	€903,143
1	Wild Atlantic Way	€573,600
2	Loan Charges - Leisure Centre	(€77,346)
3	Arts Development - Arts Council Grant	(€11,250)
4	Storm Damage Repair	€120,000
	Public Enhancement Scheme – Letterkenny	€26,747
5	Transfers to and from other Divisions etc. (Information	€17,021
	only becomes available after the Budget is adopted and	
	when the outturn for the year is determined)	
Total Net Adjustments		€648,772
Re	evised Income Budget 2014	€1,551,915

#### <u>Actual Income versus Revised Budget for 2014</u>

Actual income in Division F is compared to the Revised Budget for Division A in the tables below.

Revised Income Budget 2014	€1,551,915
Actual Income 2014	€1,554,228
Additional Income	€2,313

Net additional income of €2,313 arose across various headings in the division.

# Summary of Outturn Position in Division F

The overall position on Division F for Income and Expenditure in 2014 shows a net improvement of €208,595 as against the Revised Budget for 2014.

Net Under-Expenditure	€206,282
Net Additional Income	€2,313
Total Net Improvement in Division F for 2014	€208,595

# **Division G - Agriculture, Education, Health & Welfare**

## Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division G during 2014.

Ac	lopted Expenditure Budget 2014	€5,428,636
1	Higher Education Grants	(€394,616)
2	Coastal Storm Damage	€562,423
3	OPW Flood Mitigation	€65,900
4	Transfers to and from other Divisions etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€29,100
	tal Net Adjustments	€262,807
Re	evised Expenditure Budget 2014	€5,691,443

# **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division G is compared to the Revised Budget for Division G in the tables below.

Revised Budget 2014	€5,691,443
Actual Expenditure 2014	€5,621,076
Under-Expenditure	€70,367

Net Under-expenditure of €70,367 occurred in the following areas:

Over-Expenditure	
Marine Services	€21,588
Direct Service Support Costs Including Allocation from	€30,919
Division J	-
Total	€52,507
Under-Expenditure	
Higher Education Grants (HEG) & Administration	€33,648
Veterinary Service	€58,297
Contribution to the VEC	€30,929
Total	€122,874
Total net Under-Expenditure	€70,367

### Commentary

Over-expenditure of €52,507 occurred in Marine Services and other Service Support Costs.

There was under-expenditure in HEG Grants and Administration of €33,648.

There was under-expenditure in a number of areas in the Veterinary Services including Dog Control, Abattoir headings and Control of Horses.

The budgeted contribution of €30,929 was not payable to the VEC in 2014.

# Adopted Income Budget versus Revised Income Budget

The following adjustments to the Adopted Income Budget occurred in Division G during 2014.

Ac	lopted Income Budget 2014	€3,180,557
1	Higher Education Grants	(€394,616)
2	Coastal Storm Damage	€562,423
3	OPW Flood Mitigation	€65,900
4	Transfers to and from other Divisions etc. (Information only becomes available after the Budget is adopted and when the outturn for the year is determined)	€1,500
To	otal Net Adjustments	€235,207
Re	evised Income Budget 2014	€3,415,764

# **Actual Income versus Revised Budget for 2014**

Actual income in Division G is compared to the Revised Budget for Division G in the tables below.

Revised Income Budget 2014	€3,415,764
Actual Income 2014	€3,408,213
Under-Realisation of Income	€7,551

Net under-realisation of income of €7,551 occurred in the following areas:

Additional Income		
Marine Services	€23,717	
Other Income	€17,706	
Total	€41,423	
Under-Realisation of Income		
Abattoir Fees, Dog Licences, Control of Horses and Grants	€48,974	
Total	€48,974	
Total Net Under-Realisation of Income	€7,551	

# Summary of Outturn Position in Division G

The overall position on Division G for Income and Expenditure in 2014 shows a net improvement of &62,816 as against the Revised Budget for 2014.

Net Under-Expenditure	€70,	367
Net Under-Realisation of Income	€7,	551
Total Net Improvement in Division A for 2014	€62,	816

# **Division J - Central Management Charges (Appendix A)**

All Expenditure and Income in Division J is assigned to cost pools and thereafter allocated to service costs using appropriate cost drivers defined at national level. The share out of these charges is included in the sub services entitled 'Service Support Costs' in each of the Divisions A to H in Appendix 2 of the Annual Financial Statement. Division J is reported on here by way of further clarification of Service Support Costs and Income.

## Adopted Expenditure Budget versus Revised Expenditure Budget

The following adjustments to the Adopted Expenditure Budget occurred in Division J during 2014.

Ac	lopted Expenditure Budget 2014	€20,953,648
1	Transfers to and from other Divisions, the Overhead	€44,222
	Account, etc. (Information only becomes available after	
	the Budget is adopted and when the outturn for the year	
	is determined)	
Total Net Adjustments		€44,222
Re	evised Expenditure Budget 2014	€20,997,870

### **Actual Expenditure versus Revised Budget for 2014**

Actual expenditure in Division J is compared to the Revised Budget for Division J in the tables below.

Revised Expenditure Budget 2014	€20,997,870
Actual Expenditure 2014	€19,424,658
Under-Expenditure	€1,573,212

Net under-Expenditure of €1,573,212 occurred in the following areas:

<u>Under Expenditure</u>				
Facilities Management and Maintenance	€222,295			
Secretariat & Corporate Services – Pay and Non-Pay	€34,520			
Headings				
Pensions and Gratuities	€397,139			
Voluntary Redundancy Scheme (VRS)	€205,146			
Reprographic Services – Printing, Postage, etc.	€109,149			
Human Resources – Pay and Non Pay Headings	€262,021			
Overdraft Interest	€75,000			
Finance Services - Pay and Non Pay Headings	€147,267			
Corporate Services – Electoral Areas	€120,675			
Total Net Under-Expenditure	€1,573,212			

This positive outturn reflects as under-expenditure in Service Support Costs allocated to all services. Savings in service support costs do not impact on the delivery of front-line services.

Under-expenditure in the area of Facilities Management and Maintenance totalled €222,295. This included the non-use of some budget provisions that were not required.

The final outturn for Pensions and Gratuities has resulted in under expenditure of €397,139. This is made up of savings under pensions and gratuities expenses that were budgeted for but did not materialise.

Under-expenditure of €205,146 under Voluntary Redundancy Schemes arose as result of a number of applicants not proceeding with their applications.

Under-expenditure in the area of Reprographics arose primarily as a result of savings in postage costs. Ongoing monitoring of postage and printing costs has resulted in significant savings in 2014.

The under expenditure of €75,000 under Overdraft Interest is attributable to efficient cash management throughout 2014.

Savings in Human Resources are mainly under Payroll where employees who are on career breaks were anticipated to return to work, were budgeted for, but did not actually return.

#### **Adopted Income Budget versus Revised Income Budget**

The following adjustments to the Adopted Income Budget occurred in Division J during 2014.

Ac	lopted Income Budget 2014	€1,864,000
1	Payments towards pension contribution arrears shown in	(€19,000)
	Division H	
Total Net Adjustments		(
10	itai Net Adjustments	(€19,000)

#### **Actual Income versus Revised Budget for 2014**

Actual income in Division J is compared to the Revised Budget for Division J in the tables below.

Revised Income Budget 2014	€1,845,000
Actual Income 2014	€2,287,337
Additional Income	€442,337

The income in this area derives from contributions to Pensions by Employees of the Council and a contribution from the Overhead Account. The additional income is explained by actual outcomes for 2014 differing from estimates made circa December 2013 in the Adopted Budget. One reason for this is the increase in grant amounts during 2014 resulting in increased income in the Overhead Account and additional contributions from employees.

### Summary of Outturn Position in Division J

The overall position on Division J for Income and Expenditure in 2014 shows a net improvement of €2,015,549 as against the Revised Budget for 2014.

Net Under-Expenditure	€1,573,212
Net Additional Income	€442,337
Total Net Improvement in Division J for 2014	€2,015,549

# **Transfers to/from Reserves**

The following table summarises transfers from Revenue to Capital during 2014, which were not budgeted for specifically in the 2014 Adopted Budget.

Division	Description	Amount
Α	Housing & Building	Nil
В	Roads Transportation & Safety	€246,471
С	Water Services	€3,500
D	Development Management	Nil
Е	Environmental Services	Nil
F	Recreation & Amenity	Nil
G	Agriculture, Education, Health & Welfare	€56,400
Н	Miscellaneous Services	€1,022,960
J	Central Management Charges (Appendix A)	Nil
	Total	€1,329,331

### <u>Division B - Roads & Transportation</u>

An amount of €124,156 was transferred from Revenue to clear unfunded Capital balances.

An amount of €122,315 was transferred from Revenue Car Parking Charges to create a reserve for infrastructure improvements.

## <u>Division C – Water Services</u>

An amount of €3,500 was transferred from Revenue in Water Services to fund Capital Works in Roads. The amount was subsequently recouped in full from Irish Water.

#### Division G - Agriculture, Education, Health & Welfare

An amount of €56,400 was transferred from Revenue to co-fund Capital expenditure on Marine Dredging works.

#### Division H - Miscellaneous Services

An amount of €981,000 was transferred from Revenue to create a Project Development Fund Reserve.

An amount of €41,960 was transferred from Revenue to Capital which was funded from the sale of scrap/old-plant.

#### Conclusion:

I am hereby seeking the approval of the Council's Elected Members as appropriate for the actual gross expenditure figure of €143,067,526 as set out on Table 4, Page 3 when compared to the Revised Budget of €145,140,066 (Adopted Budget as amended by net decreases in funding received for 2014) for all Divisions in accordance with Subsection 7 of Section 104 of the Local Government Act 2001 as amended by the Local Government Reform Act 2014.

Garry Martin, CPFA
HEAD OF FINANCE

This report was adopted by the Council at its meeting on 25<sup>th</sup> May 2015.

